MOORE STEPHENS

### AFGHANISTAN EXTRACTIVE INDUSTRIES TRANSPARENCY INITIATIVE (AEITI)

### AFGHANISTAN FIRST EITI RECONCILIATION REPORT 1387 AND1388



July 2012

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# **TERMS AND ABBREVIATIONS:**

| TERMS                         | DEFINITION  |
|-------------------------------|---|
| EITI                          | Extractive Industries Transparency Initiative   |
| GOIRA                         | Government of Islamic Republic of Afghanistan   |
| GA                            | Government Agencies   |
| EIE                           | Extractive Industry Entities  |
| SC                            | Social Contributions  |
| LTO                           | Large Taxpayer Office   |
| STO                           | Small Taxpayer Office   |
| МОМ                           | Ministry of Mines   |
| MOF                           | Ministry of Finance   |
| МТО                           | Medium Taxpayer Office  |
| MSG                           | Multi Stakeholder Group   |
| Extractive Industry Entities  | Refers to mining, construction and other extractive entities involved in the Afghanistan EITI Reconciliation process                            |
| Government Agencies           | Refers to GOIRA agencies involved in the Afghanistan EITI Reconciliation process  |
| Independent Reconciler        | The Firm that is independent from Extractive Industry Entities and Government Agencies and is engaged to perform the Independent Reconciliation |
| Independent<br>Reconciliation | Reconciliation between Extractive Industry Entities payments and Government Agencies receipts undertaken by an independent firm                 |
| Reporting Template            | Templates provided to Extractive Industry Entities and Government<br>Agencies to report payments/receipts                                       |

### **EXECUTIVE SUMMARY**

Afghanistan announced its intent to implement the EITI in March 2009, and became an EITI Candidate country 10 February 2010. In accordance with the transitional procedures agreed by the Board, Afghanistan must complete validation by 9 August 2012. The first AEITI report was published in July 2012.

On 16 March 2009 the Government of Islamic Republic of Afghanistan (GOIRA) announced its endorsement of the principles of EITI, after which all remaining EITI sign-up indicators were entirely implemented to become EITI candidate country that was officially endorsed by the International EITI Board at its meeting in Oslo in February 2010. GOIRA has requested that the donor community provides immediate technical and financial support to develop good governance and accountability mechanisms in Extractive Industries Sector via effective EITI implementation process in Afghanistan. For this purpose the AEITI (Afghanistan Extractive Industries Transparency Initiative) Secretariat was established within the Ministry of Finance in July 2010 to take the lead of EITI implementation in Afghanistan and funded by Harakat-Afghanistan Investment Climate Facility Organization (H-AICFO) and the World Bank.

In Afghanistan, the extractive (mining, oil & gas) sector is expected to contribute a significant and growing proportion of Government revenues for country's development. In light of this, GOIRA has fully committed to EITI implementation to ensure that all payments and receipts in the extractive industry are made in an effective and transparent manner. To ensure that the long-term objective is achieved, GOIRA started with producing the first and second National reconciliation reports that required the services of an independent audit firm to collect, collate and reconcile all material payments made by relevant extractive companies and revenues received by the Government in accordance with the AEITI Reporting Template for 1387, 1388 (21 March 2008 – 20 March 2010) and 1389 (21 March 2010 – 20 March 2011) fiscal years respectively.

In following the EITI standard, GOIRA commits to publish all payments of taxes, royalties and fees it has received from its extractive sector. Equally, extractive companies operating in Afghanistan should publish what they have paid to GOIRA. Overseen by a multi-stakeholder group with representatives from the Government, companies and civil society, these figures are then reconciled and published in the AEITI Report.

The deadline for the Islamic Republic of Afghanistan to implement the EITI standards and undergo the EITI Validation in order to become an "EITI Compliant" country is 9 August 2012.

# **OBJECTIVE OF THE REPORT AND SCOPE OF WORK**

The assignment was performed by Moore Stephens Azerbaijan according to the Terms of Reference (Annex 4) which was prepared and issued by the Afghanistan EITI secretariat. According to the Terms of Reference (Annex 4) the assignment should consist of two parts which are the first and the second reconciliation reports. The First AEITI report has covered the data for the 1387 and 1388 fiscal years. The number of Entities for the fiscal years of 1387 and 1388 was three and five respectively according to the TOR.

#### Objective:

The objective of the Reconciler was to collect, review and reconcile the payments made to the Government Agencies by the extractive industry entities and revenues received by the Government Agencies from those entities to ensure that the payments made by the Entities are fully received by the Government.

#### Accounting policy:

The cash basis of accounting was used for the Reconciliation of the actual amounts paid by extractive industry entities and received by the Government Agencies for two years, 1387 and 1388.

#### Currency:

The reporting currency is Afghani (AFS).

#### Materiality Thresholds:

According to AEITI Multi Stakeholder Group the *Materiality Threshold* has been determined as follows: All mining companies, regardless of whether they are state owned or private or whether they pay non-tax or tax or both, whose annual payments to the Government equal or exceed **7.5 million Afghanis** must be reconciled. If a company carries out both construction and extraction activities and its annual non-tax payment to the Government equal or exceed **7.5 million Afghanis** it must also be reconciled.

#### The Stages of Reconciliation process of Afghanistan EITI:

There were several stages during the Reconciliation process divided into separate parts. Those stages were underlined in the Terms of Reference (Annex 4).

#### 1. Inception stage

This is the initial stage of collecting information:

- Gain a clear understanding of the operations;
- Conduct an analysis to put the assignment into the right perspective;
- Collect data on payments made by the Mining Companies, and the benefits received by the Government through the Revenue Agencies and disbursements made to the communities within the operational areas of the mines.

#### 2. Reconciliation stage:

This stage is the main thrust of the assignment. The activities undertaken at this stage included the following:

- Document review;
- Collecting, collating and analysing data from extractive sector payments and Government receipts;
- Data aggregation and reconciliation.

#### 3. Feedback Stage:

The activities under this stage will be the following:

- Recommendations made in the final report;
- Comments and questions at the validation seminar which have been incorporated in the report;
- Dissemination of report to the general public.

#### Participants:

| NՉ | Extractive Industry Entities | 1387         | 1388         |
|----|------------------------------|--------------|--------------|
| 1  | North Coal Enterprise        | $\checkmark$ | $\checkmark$ |
| 2  | Mesaq Sharq                  |              | ✓            |
| 3  | Wens Logistic                |              |              |
| 4  | Afghan Invest Company        | $\checkmark$ | $\checkmark$ |
| 5  | MCC-JCL Aynak Minerals       | $\checkmark$ | $\checkmark$ |
| 6  | Brotheran Khoshak            | $\checkmark$ | $\checkmark$ |

# We have prepared the table showing the main activities of Entities which have participated in the Reconciliation process.

| N⁰ | Company Name      | Company<br>Establishment Date | Lo           | Mine Product                   |        |  |
|----|-------------------|-------------------------------|--------------|--------------------------------|--------|--|
|    |                   |                               | Province     | District                       |        |  |
| 1  | AIC               | 18-Feb-06                     | Baghlan      | Pulkhumri                      | Coal   |  |
|    | AIC               | 18-Feb-00                     | Dayman       |                                | Cement |  |
| 2  | MCC               |                               | Logar        | Logar                          | Copper |  |
| 3  | Brotheran Khoshak | 17-Jul-06                     | Hirat        | Sabzak (Musjid                 |        |  |
| 3  | Diotheran Khoshak | 17-501-00                     | Tinat        | Chubi)                         | Coal   |  |
| 4  | Mesaq Sharq       | 29-Jun-08                     | Samangan     | Roy Do Hab                     | Coal   |  |
|    |                   |                               |              | Kalfagan                       | Salt   |  |
| 5  | Wens Logistic     | 08-May-05                     | Takhar       | Chal                           | Salt   |  |
|    | -                 |                               |              | Namak Ab                       | Salt   |  |
| 6  | NCE               | Re-established 2007           | Northern Reg | Northern Region of Afghanistan |        |  |

#### MINING INDUSTRY IN AFGHANISTAN:

Afghanistan is endowed with widespread natural resources, including extensive deposits of natural gas, petroleum, coal, copper, silver, gold, cobalt, chromate, talc, barites, sulphur, lead, zinc, iron ore, salt, rare earth elements, and precious and semiprecious stones. Unfortunately, ongoing instability in certain areas of the country, remote and rugged terrain, and an inadequate infrastructure and transportation network have hampered improving and developing the mining sector, and there have been few serious attempts to further explore or exploit them. The first significant investment in the mining sector is expected to commence soon, with the development of the Aynak copper deposit in east-central Afghanistan.

#### (Ref - http://www.state.gov/r/pa/ei/bgn/5380.htm)

#### COAL

Afghanistan has moderate to potentially abundant coal resources. The majority deposit of resources was observed in the Northeast and Northwest parts of Afghanistan. From a long time, coal has been used in Afghanistan to powering the small industry. Nowadays we could count nine coal field and more than 42 coal occurrences in the Country. The coal-bearing area occupies about 35 thousand square kilometres extending as a discontinuous belt for more than 700 kilometres from the North to west of the country.

The main and crucial factors limiting widespread use of coal are rugged terrain, lack of transportation networks, and the absence of industrial infrastructure.

Coal deposits, as any other mineral are considered the property of the State of Afghanistan. The main player in the Coal industry is the North Coal Enterprise and Afghanistan Investment Company which has been subdivided into two different division of production (Cement and Coal).

The one of the main focus of developing the mining sector was to determine the quality, quantity, and distribution of coal throughout Afghanistan, develop the area extent of coal deposits, and quantify coal resources on a regional and national level. It was conducted in close cooperation with MOM as well as other governmental and nongovernmental stakeholders to assure that the Afghanistan coal mining sector can be developed in a safe, sustainable, environmentally sound, and economically rational way.

#### SALT

Takhar province, in north–eastern Afghanistan is known as for a large quantity of salt stones. Three active salt mines in the province have a declared annual production volume of 75, 000 tons.

Wens Logistics is a firm closely tied to a sitting member of the Afghanistan parliament from Baghlan province, operates the three active salt deposits. It has 10 years extraction license.

# (Ref. – Reclusive Resources Afghanistan's Mineral Wealth and the Imperative of Formalisation and Transparency – Baseline Study Report)

# **DESCRIPTION OF METHODOLOGY**

We have adopted the methodology which was underlined in the Inception Report and according to that methodology we have undertaken the tasks related to the Reconciliation Process.

Our approach was to ensure that there would be continuous communication and interaction with the Extractive Industry Entities and Government Agencies and all other stakeholders through regular consultations. This process would ensure all concerns and queries were addressed at the earliest possible time and that the objectives of the Independent Reconciliation take central stage. Our report includes only commentary on the factual information received from the Extractive Industry Entities and Government Agencies.

#### The main roles of the Independent Reconciler have included the following key tasks:

- **DISTRIBUTION OF REPORTING TEMPLATES:** This task has entailed ensuring all Extractive Industry Entities and Government Agencies who were required to complete the Reporting Templates were aware of their requirements and had the final Reporting Template on hand. It was agreed that a letter from the AEITI Secretariat accompany the distribution of the Reporting Templates.
- FOLLOW UP TASKS WITH EXTRACTIVE INDUSTRY ENTITIES AND AGENCIES INVOLVED: This task entailed communicating with the Extractive Industry Entities and Government Agencies involved ensuring any queries are clarified and the deadlines are adhered to.
  - Once we received confirmation from the AEITI Secretariat that the Reporting Templates had been distributed to all the Extractive Industry Entities and Government Agencies, we requested a list of key contact details to commence our follow up exercise.
  - Our initial follow up exercise ensured that the Reporting Templates had been received. If not, we highlighted this to AEITI Secretariat to ensure the Reporting Template is and distributed to the Extractive Industry Entities and Government Agencies who had not received it.
- **COLLECTION OF DATA:** This task involved collecting completed Reporting Templates and supporting documentation.
  - Prior to the set deadline, we greed the dates with the Extractive Industry Entities and Government Agencies to request for the Reporting Template. In addition, we asked AEITI Secretariat to update them of the status, to assist us to remind the Extractive Industry Entities and Government Agencies of the importance of providing us with the Reporting Templates.
  - In order not to delay the process and to ensure our Final Report will publish within the required timeline, we commenced the reconciliation process with the limited information in our possession whilst together with AEITI Secretariat we continued to follow up the nonrespondents.

#### • Payment of Entities

We received the Reports from the Entities where all the payments were stated. The Reporting Templates were prepared by EITI Afghanistan and covered all types of payments. We prepared technical guidelines of the terms of filling the Reports and included them into the Inception Report. The workshop was organised by Afghanistan EITI Secretariat to explain and give suggestions for the preparation and filling of Reports.

#### • Receipt of Government

We received the Reports from different Government Agencies:

- Ministry of Mines;
- Ministry of Finance (Revenue and Customs Department);
- Other Government Agencies.

- **FINDINGS ANY DISCREPANCIES:** This task entailed compiling all the information provided by the Extractive Industry Entities and Government Agencies involved, and identifying areas that have not been reconciled.
  - In order to facilitate our analysis of the completed Reporting Templates, we developed a database for each of the Extractive Industry Entities that set out all payment streams on the Reporting Template and the expected Government Agency recipient of the revenue.
  - As soon as we received the information from the Extractive Industry Entities and Government Agencies, the payments and receipts have been added into the database for our further analysis.
  - After obtaining all the information we compared the payments and receipts from the Extractive Industry Entities and Government Agencies to identify any discrepancies on relevant payment/revenue streams.
- **DISCREPANCIES**: Currently, as the discrepancies have been identified, we will contact the Extractive Industry Entities and Government Agencies involved for additional information/clarification to enable us reconcile these discrepancies.
  - Using the database, we will be able to highlight what additional information we would require in order to reconcile any identified discrepancies.
  - ➢ We will give an explanation to all Extractive Industry Entities and Government Agencies that will provide us with the necessary supporting documentation and request them to submit this additional information to us so that the discrepancies identified can be reconciled.
  - In circumstances where the documentation will be irrelevant to allow us to reconcile the discrepancies, we will request provision of further evidence.
  - If additional supporting documents are irrelevant or no initial/further supporting documentation could be provided, we will conclude that the reconciliation and the discrepancies will be highlighted as "undetermined/unexplained discrepancies".

We also would like to highlight some additional stages which we have used during the assignment:

#### Our strategy and planning

At the planning stage we have discussed the extent of our authority, responsibility, deadlines, deliverables, costs and coordination and liaised with the body responsible for dealing with us.

#### Control and coordination

Our control procedures were based on using reliable procedures and document templates, coordination of aims, tasks, deadlines and responsibilities combined with thorough planning.

#### Problem solving

• Any problems or issues, arising during the course of the engagement has been carefully dealt with. The engagement involved efficient interaction between every member of the Moore Stephens team and regular reporting of the examination results.

# **RESULTS AND DISCREPENCIES**

### **RESULTS OF YEAR 1387**

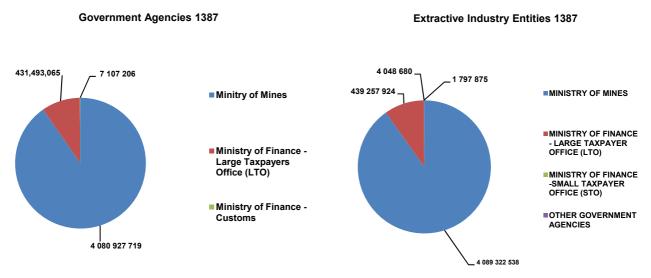
| in AFS                                       |   |               |                    |                             |
|--|---|---------------|--------------------|-----------------------------|
| Amount reported by<br>Government<br>Agencies | Amount reported<br>by Extractive<br>Industry Entities | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
| 4,519,527,990                                | 4,534,427,017   | (14,899,027)  | 8,088,434          | (6,810,593)                 |

There were five Extractive Industry Entities during the year 1387. We have reconciled the data's of four out of five. Wens Logistics did not provide the Reports and we have not reconciled the information related to that Entity.

For fiscal year 1387, the Government Agencies have received the amount of **AFS 4,519,527,990** whereas the Extractive Industry Entities recorded the amount of **AFS 4,534,427,017** in their Reports. We have adjusted the Discrepancies according to the Documentation provided by the Entities and Government Agencies. The total unresolved difference between the stated amounts was **AFS 6,810,593**. According to the Reports, the Government has received and recorded less revenue than reported by the Entities.

|   | Results of the year    | ended 1387 (by | Government Agen | cies)              |                          |
|---|------------------------|----------------|-----------------|--------------------|--------------------------|
| Name of Government<br>Agencies                    | Government<br>Agencies | Entities       | Discrepancies   | Adjusted<br>amount | Unresolved discrepancies |
| MINISTRY OF MINES                                 | 4,080,927,719          | 4,089,322,538  | (8,394,819)     | 8,088,434          | (306,385)                |
| MINISTRY OF<br>FINANCE - LARGE<br>TAXPAYER OFFICE |                        |                |                 |                    |                          |
| (LTO)   | 431,493,065            | 439,257,924    | (7,764,859)     | -                  | (7,764,859)              |
| MINISTRY OF<br>FINANCE -SMALL<br>TAXPAYER OFFICE  |                        |                |                 |                    |                          |
| (STO)   | -                      | 1,797,875      | (1,797,875)     | -                  | (1,797,875)              |
| MINISTRY OF<br>FINANCE – CUSTOMS                  | 7,107,206              | -              | 7,107,206       | -                  | 7,107,206                |
| OTHER<br>GOVERNMENT                               |                        | 4 0 4 8 6 8 0  | (4.049.690)     |                    | (4.049.690)              |
| AGENCIES  | 4 540 527 000          | 4,048,680      | (4,048,680)     | -                  | (4,048,680)              |
| TOTAL   | 4,519,527,990          | 4,534,427,017  | (14,899,027)    | 8,088,434          | (6,810,593)              |

# Below is the graph showing the movement of revenues received and payments done by Entities to Government Agencies during the year 1387:

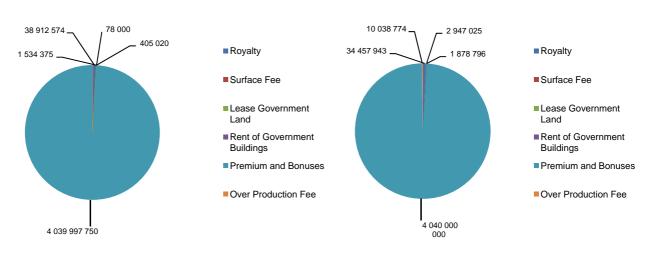


We have reconciled the information provided by both parts of the Reconciliation Process. We have prepared the schedule by category of Payments by Government Agencies separately.

#### **MINISTRY OF MINES (MOM)**

| Category of payments | Government<br>Agencies | Entities      | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|----------------------|------------------------|---------------|---------------|--------------------|-----------------------------|
| Royalty              | 38,912,574             | 34,457,943    | 4,454,631     | (1,872,340)        | 2,582,291                   |
| Surface Fee          | 1,534,375              | 2,947,025     | (1,412,650)   |                    | (1,412,650)                 |
| Lease of Government  |                        |               |               |                    |                             |
| Land                 | 405,020                | 1,878,796     | (1,473,776)   |                    | (1,473,776)                 |
| Rent of Government   |                        |               |               |                    |                             |
| Buildings            | 78,000                 | -             | 78,000        | (78,000)           | -                           |
| Premium and Bonuses  | 4,039,997,750          | 4,040,000,000 | (2,250)       |                    | (2,250)                     |
| Over Production Fee  | -                      | 10,038,774    | (10,038,774)  | 10,038,774         |                             |
| Total                | 4,080,927,719          | 4,089,322,538 | (8,394,819)   | 8,088,434          | (306,385)                   |

**Revenues of MOM** 



#### Payments to MOM

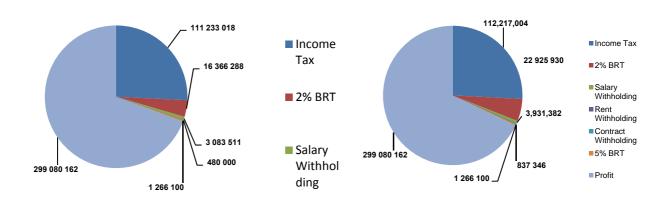
#### THE COMMITTEE ON THE EXTRACTIVE INDUSTRIES TRANSPARENCY INITIATIVE OF THE REPUBLIC OF AFGHANISTAN YEARS 1387 AND 1388

Main differences occurred in the categories "Over Production Fee" and "Royalty". Detailed information concerning those differences has been mentioned in individual tables separately by Entities below (Annex 2).

| Category of<br>payments | Government<br>Agencies | Entities    | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|-------------------------|------------------------|-------------|---------------|--------------------|-----------------------------|
| Income Tax              | 111,217,004            | 111,217,004 | -             |                    | -                           |
| 2% BRT                  | 16,366,288             | 22,925,930  | (6,559,642)   |                    | (6,559,642)                 |
| Salary Withholding      | 3,083,511              | 3,931,382   | (847,871)     |                    | (847,871)                   |
| Rent Withholding        | 480,000                | -           | 480,000       |                    | 480,000                     |
| Contract<br>Withholding | -                      | 837,346     | (837,346)     |                    | (837,346)                   |
| 5% BRT                  | 1,266,100              | 1,266,100   | -             |                    | -                           |
| Profit                  | 299,080,162            | 299,080,162 | -             |                    | -                           |
| Total                   | 431,493,065            | 439,257,924 | (7,764,859)   |                    | (7,764,859)                 |

Payments to MOF - (LTO)

#### MINISTRY OF FINANCE, REVENUE DEPARTMENT LARGE TAXPAYER OFFICE (LTO)



**Revenues of MOF - (LTO)** 

#### MINISTRY OF FINANCE, REVENUE DEPARTMENT SMALL TAXPAYER OFFICE (STO)

| Category of<br>payments | Government<br>Agencies | Entities  | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|-------------------------|------------------------|-----------|---------------|--------------------|-----------------------------|
| Income Tax              | -                      | 1,797,875 | (1,797,875)   | -                  | (1,797,875)                 |
| Total                   | -                      | 1,797,875 | (1,797,875)   | -                  | (1,797,875)                 |

Differences occurred in the majority of categories of payments. Detailed information concerning those differences is set forth in individual tables, separately by Entities, below in **Annex 2**.

#### **MOF – CUSTOMS DEPARTMENT**

| Category of payments | Government<br>Agencies | Entities |   | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|----------------------|------------------------|----------|---|---------------|--------------------|-----------------------------|
| Import duties        | 6,151,256              |          | - | 6,151,256     |                    | 6,151,256                   |
| Fixed Taxes          | 955,730                |          | - | 955,730       |                    | 955,730                     |
| BRT                  | 220                    |          | - | 220           |                    | 220                         |
| Total                | 7,107,206              |          | - | 7,107,206     |                    | 7,107,206                   |

The Entities have not recorded the amounts for the mentioned category of Payments. The detailed information concerning those differences has been set forth in individual tables separately by Entities below (**Annex 2**).

#### **OTHER GOVERNMENT AGENCIES**

| Category of payments | Government<br>Agencies | Entities  | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|----------------------|------------------------|-----------|---------------|--------------------|-----------------------------|
| 1% Municipality      | -                      | 4,048,680 | (4,048,680)   | -                  | (4,048,680)                 |
| Total                | -                      | 4,048,680 | (4,048,680)   | -                  | (4,048,680)                 |

#### **RESULTS OF YEAR 1388**

| in AF | in AFS                                      |   |               |                    |                             |  |  |  |  |
|-------|---|---|---------------|--------------------|-----------------------------|--|--|--|--|
|       | mount reported<br>by Government<br>Agencies | Amount reported by<br>Extractive Industry<br>Entities | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |  |  |  |  |
|       | 355,957,003                                 | 638,187,553   | 282,230,550   | 1,142,983          | (281,087,567)               |  |  |  |  |

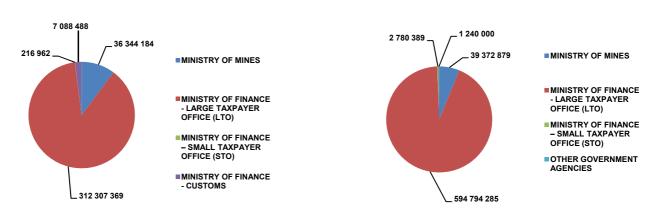
There were five Extractive Industry Entities during the year of 1388. We have reconciled the data of four out of five. Wens Logistics has not provided its Reports and we have no information to reconcile with the information obtained from the Government Agencies.

For fiscal year 1388, the Government Agencies have received the amount of **AFS 355,957,003** whereas the Extractive Industry Entities recorded the amount of **AFS 638,187,553** in their Reports. We have adjusted the Discrepancies according to the Documentation provided by the Entities and Government Agencies. The total unresolved difference between the stated amounts was **AFS 281,087,567**. The Government has received and recorded less revenue according to the Reports.

|   | Results of the year 1388 (by Government Agencies) |             |               |                 |                             |  |  |  |  |  |
|---|---|-------------|---------------|-----------------|-----------------------------|--|--|--|--|--|
| Name of Government<br>Agencies                    | Government<br>Agencies                            | Entities    | Discrepancies | Adjusted amount | Unresolved<br>Discrepancies |  |  |  |  |  |
| MINISTRY OF MINES                                 | 36,344,184  | 39,372,879  | (3,028,695)   | 945,565         | (2,083,130)                 |  |  |  |  |  |
| MINISTRY OF<br>FINANCE - LARGE<br>TAXPAYER OFFICE |   |             |               |                 |                             |  |  |  |  |  |
| (LTO)   | 312,307,369                                       | 594,794,285 | (282,486,916) | -               | (282,486,916)               |  |  |  |  |  |
| MINISTRY OF<br>FINANCE – SMALL<br>TAXPAYER OFFICE |   |             | <i></i>       |                 |                             |  |  |  |  |  |
| (STO)   | 216,962   | 2,780,389   | (2,563,427)   | 197,418         | (2,366,009)                 |  |  |  |  |  |
| MINISTRY OF<br>FINANCE - CUSTOMS                  | 7,088,488   | -           | 7,088,488     | -               | 7,088,488                   |  |  |  |  |  |
| OTHER<br>GOVERNMENT<br>AGENCIES                   | -   | 1,240,000   | (1,240,000)   | -               | (1,240,000)                 |  |  |  |  |  |
| TOTAL   | 355,957,003                                       | 638,187,553 | (282,230,550) | 1,142,983       | (281,087,567)               |  |  |  |  |  |

Below is the graph showing the movement of revenues received and payments done by Entities to the Government Agencies during the year 1388:

**Extractive Industry Entities 1388** 

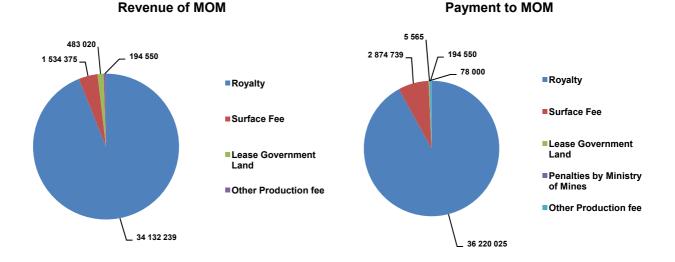


#### **Government Agencies 1388**

We have reconciled the information provided by both parties of the Reconciliation Process. We have prepared the schedule by category of Payments by Government Agencies separately.

| Category of<br>payments           | Government<br>Agencies | Entities   | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|-----------------------------------|------------------------|------------|---------------|--------------------|-----------------------------|
| Royalty                           | 34,132,239             | 36,220,025 | (2,087,786)   | (700,000)          | (1,387,786)                 |
| Surface Fee                       | 1,534,375              | 2,874,739  | (1,340,364)   | (240,000)          | (1,100,364)                 |
| Lease of<br>Government            |                        |            |               |                    |                             |
| Land                              | 483,020                | 78,000     | 483,020       | -                  | 483,020                     |
| Penalties by<br>Ministry of Mines | -                      | 5,565      | (5,565)       | (5,565)            | -                           |
| Over Production                   |                        |            |               |                    |                             |
| fee                               | 194,550                | 194,550    | -             | -                  |                             |
| Total                             | 36,344,184             | 39,372,879 | (3,028,695)   | (945,565)          | (2,083,130)                 |

#### MINISTRY OF MINES (MOM)

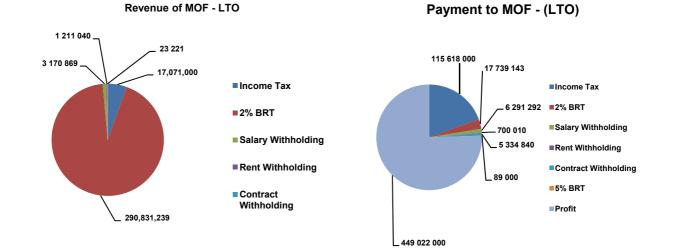


Main differences occurred in the categories of "Over Production Fee", "Royalty" and "Surface Fee". Detailed information concerning those differences has been mentioned in individual tables separately by Entities below (**Annex 2**).

#### THE COMMITTEE ON THE EXTRACTIVE INDUSTRIES TRANSPARENCY INITIATIVE OF THE REPUBLIC OF AFGHANISTAN YEARS 1387 AND 1388

#### MINISTRY OF FINANCE, REVENUE DEPARTMENT LARGE TAXPAYER OFFICE (LTO)

| Category of payments | Government<br>Agencies | Entities    | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|----------------------|------------------------|-------------|---------------|--------------------|-----------------------------|
| Income Tax           | 17,071,000             | 115,618,000 | (98,547,000)  | -                  | (98,547,000)                |
| 2% BRT               | 290,831,239            | 17,739,143  | 273,092,096   | -                  | 273,092,096                 |
| Salary Withholding   | 3,170,869              | 6,291,292   | (3,120,423)   | -                  | (3,120,423)                 |
| Rent Withholding     | 1,211,040              | 700,010     | 511,030       | -                  | 511,030                     |
| Contract Withholding | 23,221                 | 5,334,840   | (5,311,619)   | -                  | (5,311,619)                 |
| 5% BRT               | -                      | 89,000      | (89,000)      | -                  | (89,000)                    |
| Profit               | -                      | 449,022,000 | (449,022,000) | -                  | (449,022,000)               |
| Total                | 312,307,369            | 594,794,285 | (282,486,916) |                    | (282,486,916)               |



Differences occurred in the majority of categories of payments. Detailed information concerning those differences has been mentioned in individual tables separately by Entities below (**Annex 2**).

#### MINISTRY OF FINANCE, REVENUE DEPARTMENT SMALL TAXPAYER OFFICE (STO)

| Category of payments | Government<br>Agencies | Entities Discrenan |             | Adjusted<br>amount | Unresolved<br>Discrepancies |
|----------------------|------------------------|--------------------|-------------|--------------------|-----------------------------|
| Income Tax           | 132,501                | 2,684,171          | (2,551,670) | 101,200            | (2,450,470)                 |
| 2% BRT               | 44,998                 | 78,000             | (33,002)    | 78,000             | 44,998                      |
| Salary Withholding   | -                      | 660                | (660)       | 660                | -                           |
| Penalties            | -                      | 17,558             | (17,558)    | 17,558             | -                           |
| Other payments       | 39,463                 | -                  | 39,463      | -                  | 39,463                      |
| Total                | 216,962                | 2,780,389          | (2,563,427) | 197,418            | (2,366,009)                 |

Differences occurred in the majority of categories of payments. Detailed information concerning those differences has been mentioned in individual tables separately by Entities below (**Annex 2**).

#### **MOF – CUSTOMS DEPARTMENT**

| Category of<br>payments | Government<br>Agencies | Entities | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|-------------------------|------------------------|----------|---------------|--------------------|-----------------------------|
| Import duties           | 2,758,812              | -        | 2,758,812     |                    | 2,758,812                   |
| Fixed Taxes             | 2,510,419              | -        | 2,510,419     |                    | 2,510,419                   |
| BRT                     | 1,818,657              | -        | 1,818,657     |                    | 1,818,657                   |
| Other fees              | 600                    | -        | 600           |                    | 600                         |
| Total                   | 7,088,488              | -        | 7,088,488     |                    | 7,088,488                   |

The Entities have not recorded the amounts for the mentioned category of Payments. Detailed information concerning those differences has been mentioned in individual tables separately by Entities below (Annex 2).

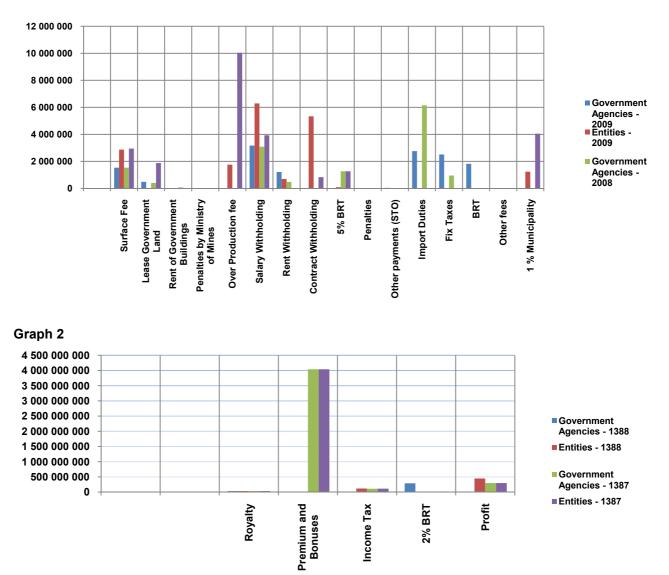
#### **OTHER GOVERNMENT AGENCIES**

| Category of payments | Government<br>Agencies | Entities  | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies |
|----------------------|------------------------|-----------|---------------|--------------------|-----------------------------|
| 1% Municipality      | -                      | 1,240,000 | (1,240,000)   |                    | (1,240,000)                 |
| Total                | -                      | 1,240,000 | (1,240,000)   |                    | (1,240,000)                 |

#### **COMPARISON OF 1387 & 1388**

We have performed the analysis for the results of two years 1387 & 1388. As it can be seen in the Graph 1 and Graph 2 we have divided the payments into two separate Graphs by the amounts of payments and receipt during those two years. The payments and receipts in Graph 1 was up to AFS 10 million and the amounts of Graph 2 were higher than AFS 10 million.

#### Graph 1



# **COMMENTS AND RECOMMENDATIONS**

#### **BECOMING AN EITI COMPLIANT COUNTRY**

The Islamic Republic of Afghanistan will be granted the EITI Compliant status only upon the recognition by the EITI International Board that the country meets all the EITI Requirements. To obtain the EITI Compliant status, Afghanistan must undertake the EITI Validation, which provides an independent evaluation of the progress achieved, defines what actions are needed to enhance the EITI implementation process, and, ultimately, is considered to be an indispensible component of the international standards of EITI. The Validation must be completed within 2.5 years after being recognised as a candidate country. Thus, as mentioned above, for Afghanistan the deadline is 9<sup>th</sup> of August 2012. This exercise must be conducted by an independent Validator. The Validator is to be appointed based on the criteria described in the EITI Validation Guide.

According to the 2011 edition of the EITI Rules one of the conditions for obtaining and retaining compliant status is the publishing of a public report on the regular (annual) basis. The report has to cover the prior year activities, describe the progress with the implementation of EITI Rules and include the recommendations provided by the Validator and the status of implementation thereof. Although the Rules do not prescribe concrete detailed requirements, it is advisable that the MSG investigates innovative ways of rationalising the introduction of EITI to enhance the completeness of EITI reporting and public understanding of revenues. This, in its turn, will promote high standards of transparency and responsibility in the public life, Government and business activities.

#### TIMING OF THE RECONCILIATION EXERCISE AND PERIOD OF APPOINTMENT OF RECONCILER

In the light of the above-stated, the current reconciliation report is being produced nearly 3 years after Afghanistan announced its intent to implement the EITI in March 2009, and nearly 2 years after Afghanistan became an EITI Candidate country on 10 February 2010. We understand that it was the first time adoption of EITI reconciliation procedures in Afghanistan and there were inevitable problems with filling the reports.

#### Recommendation

- We believe that in the future it would be more effective to carry out the reporting and reconciliation process and publish the annual report within maximum 9 months of the year end. This would ensure a better participation of both extractive companies and Government Agencies and provide more up-to-date information to stakeholders. Also tax regimes can change over time and can confuse the reporting.
- We recommend appointing person responsible for dealing with the responsible persons of extractive companies to reconcile the amounts paid and received. It is advisable to complete the reconciliation process prior to the external reconciliation. It will reduce the number of unresolved discrepancies at the initial stage.
- We recommend changing the principles of paper- base accounting to more effective accounting programs which will cause to development of accounting system and transparent recording system.
- We recommend organising even more seminars and training for the participants of the reconciliation process. The purpose of training should be related to the accounting systems and principles on International Standards.

# ENSURING ALL RELEVANT EXTRACTIVE COMPANIES REPORT / COMMON DATABASE OF PARTICIPANTS

EITI Requirement 11 stipulates for the Government to ensure that all relevant extractive companies report. EITI reporting applies to all extractive companies operating in Afghanistan.

During the reconciliation process we observed that one extractive company – Wens Logistics – did not submit its reporting package. Besides that, there might be extractive companies that are left outside the EITI process altogether.

#### Recommendation

- Therefore, we recommend that the Government utilises its regulatory powers to make it compulsory that all the extractive companies report according to the EITI Criteria and utilise the agreed reporting templates. In the future, where legally and technically feasible, automated on-line disclosure of extractive revenues and payments by the Government and extractive companies on a continuous basis can be considered. Such continuous reporting could be an integral part of the EITI process.
- We also recommend that, following the first reconciliation exercise, the AEITI Secretariat creates a database of participants. The Secretariat should then liaise with the Governmental bodies to ensure it obtains adequate information regularly and updates its database accordingly. To this end, we believe it is vital that any new entrants to the extractive sector are registered with the AEITI Secretariat as part of the process before or at the same time as they obtain their operating licence. A quarterly review with the Governmental bodies of the list of extractive companies licensed to operate in the sector is recommended.

#### SUPPORTING DATA

The instructions sent out with the reporting templates to extractive companies indicated that when compiling their templates, extractive companies should provide schedules showing a breakdown of all amounts included. Although many extractive companies provided these schedules, it would appear that one entrant was not diligent in complying with this requirement.

#### Recommendation

We recommend a review of the procedures for communicating in particular with those who do not comply with the EITI rules. A regular compulsory briefing or training seminar for the new comers might be an option.

#### INFORMATION ON THE REPORTING TEMPLATE:

The information in the Reporting Template includes relevant details on each payment and the recipient of the relevant payment from the extractive industry entities. We have provided brief information concerning the main types of payments (Annex 3). We have received all the reports with the signature of Responsible persons. All the reports have been stamped and indicated the dates of filling.

#### Recommendation

Key deadlines should be highlighted along with the key contact persons of the Independent Reconciler and AEITI Secretariat.

#### WORKSHOPS:

Afghanistan EITI secretariat has organised several Workshops dedicated to Reconciliation Process. During the workshops the main tasks were to explain to the Parties of the Reconciliation Process how to fill the Reporting Templates. The main purpose of the Workshop held on 2 April 2012 was concerning the Reporting Template simplification, casting light on Reconciliation Process, with the Government representatives, Civil Society and Private Sectors. The objective of the workshop was to provide supplementary information for effective understanding of participants during reconciliation. There were 20 participants from different Entities and Government Agencies. The AEITI background information, reporting templates, necessary steps in reconciliation process were explained and discussed. This enabled the participants to have the maximum understanding of the upcoming reconciliation reporting procedures.

#### Recommendation

- It will be useful to document the Workshop discussions and resend the Memorandum of Discussion to all the Parties that attended the Workshops.
- The timing of the reconciliation and individual deadlines should be agreed with all the Extractive Industry Entities and Government Agencies in order to ensure that the reconciliation process is undertaken at a time suitable for all the Parties. It will be helpful to draw attention of the Parties submission deadlines specifically.
- Questions and answers should be accommodated throughout the workshops to identify and address potential issues.

# REPORTING BASED ON AUDITED FIGURES AND/OR CERTIFICATION OF REPORTING TEMPLATES BY EXTERNAL (INDEPENDENT) AUDITORS

The EITI Validation Guide sets forth the requirement that the Government ensures that the extractive companies' reports are based on the audited accounts (EITI Requirements/Validation Grid Indicators 12 & 13). Therefore, we would like to emphasise that during the Validation process, the Validator examines whether the Government ensured that the data submitted by the extractive companies had been audited.

It is highly recommended that the audits of the extractive companies are carried out according to the International Standards on Auditing (ISA) issued by the International Auditing and Assurance Standards Board (IAASB) of the International Federation of Accountants (IFAC). The audits should be conducted by the reputable internationally recognised firms of auditors. We understand that for the purposes of this Reconciliation, the extractive companies have not subjected their reports to a specific audit, neither have their accounts been subjected to the general audit procedures in accordance with ISA. Therefore, we recommend that the GOIRA agrees a plan with the extractive companies to achieve this task against a fixed deadline. We recommend providing only audited amounts in the reports submitted by both, the Government Agencies and the extractive companies. The extractive companies can either have their general accounts audited and extract the EITI related numbers therefrom, or subject their EITI reporting templates to a special examination and certification by the independent auditors. We understand that the financial statements prepared in conformance with the International Financial Reporting Standards (IFRS) are prepared under the accrual basis of accounting, whereas the EITI reporting is carried out under the cash basis. Therefore, in practice this process might be implemented by the extractive companies obtaining from their external auditors a separate opinion stating that the information they report under EITI is derived from and/or consistent with their general purpose audited financial statements. This could be a special procedure request added to the terms of reference addressed the external auditors. The external auditors could easily relate the cash basis information to the audited accrual basis records. With regard to the Government Agencies, it is recommended that the reliable and auditable data is presented to Afghanistan's Supreme Audit Institution, the Control and Audit Office (CAO), and subjected to an audit/examination in accordance with the internationally recognised government auditing standards (such as the International Standards of Supreme Audit Institutions (ISSAI) promulgated by the International Organization of Supreme Audit Institutions (INTOSAI)). It will be efficient to attach auditor confirmation letters and/or audited accounts to the reports mentioned above.

### CONCLUSION

We have submitted the Reports during the period from 10 to 25 April 2012. We have received all the Report except from one Entity - Wens Logistics. After submission procedure, we have analysed and reviewed the information provided to identify unresolved discrepancies. We have performed the Reconciliation process and steps which we have mentioned and stated in the Inception Report which we have provided to AEITI at the end of March 2012. We noted numerous discrepancies between the payment templates originally submitted by extractive companies and the records held by the Government Agencies.

At the first stage, there was a substantial number of differences. After the dissemination procedure certain steps have been taken. AEITI secretariat organised several meetings to investigate discrepancies that arouse during the Reconciliation Process. There were some adjustments done after the meeting of the Extractive Industry Entities and the Government Agencies. Considering the deadline of EITI Validation of 9 August 2012, this exercise must be completed by the end of July 2012, at latest.

We make the following summary observations:

• Heretofore there exists the overall net aggregate discrepancy of AFS 6,810,593 for 1387 and AFS 281,087,567 for 1388.

#### Recommendation

- AEITI Multi Stakeholder Group should appoint an appropriate party to continue working with the Extractive Industry Entities and Government Agencies to address all unresolved discrepancies highlighted in our report. This will allow AEITI Multi Stakeholder Group conclude on the reasons for the discrepancies, in case we are not able to reconcile these due to the lack of adherence to deadlines by the Extractive Industry Entities and Government Agencies and insufficient supporting documentation being provided.
- A report on the conclusion of the investigation should be issued to the Extractive Industry Entities and Government Agencies that highlights to them the common reasons for discrepancies and action plans to address them. The report should also include the type of evidence that was used to resolve the discrepancies as this information would prove invaluable to the presentation orientation and the information pack discussed earlier. The report should also be furnished to the Independent Reconciler who would be expected to perform the next Independent Reconciliation to orientate them regarding the potential challenges early in the reconciliation.

We have made a number of other recommendations for improvements in the reconciliation process which are set out above.

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MOORE STEPHENS

ANNEXES

#### Annex 1: List of entities and Government departments:

#### **Extractive Industry Entities:**

| For year 1387                           | For year 1388                           |
|---|---|
| Wens logistics company                  | Wens logistics company                  |
| AIC (Afghan investment company)         | AIC (Afghan investment company)         |
| Khoshak brothers (Beradaran Khoshak)    | Khoshak brothers (Beradaran Khoshak)    |
| MJAM MCC-JCL Aynak Minerals Company Ltd | MJAM MCC-JCL Aynak Minerals Company Ltd |
|   | Northern Coal Enterprise                |
|   | Mesaq Sharq                             |

#### **Government Departments:**

- Ministry of Mines; ٠
- Ministry of Finance Revenue Department LTO (Large Taxpayer Office); •
- Ministry of Finance Revenue Department STO (Small Taxpayer Office);
  Ministry of Finance Customs Department;
- Other Government Departments, if applicable.

#### Annex 2: Reconciliation by Entities for the year 1387:

| in AFS  |                        |            |               |                    |                             |       |
|---|------------------------|------------|---------------|--------------------|-----------------------------|-------|
| Government Agencies                               | Government<br>Agencies | Entity     | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies | Notes |
| MINISTRY OF MINES                                 | 23,028,340             | 31,116,774 | (8,088,434)   | 8,088,434          | -                           |       |
| Royalty   | 21,950,340             | 20,078,000 | 1,872,340     | (1,872,340)-       | -                           |       |
| Surface Fee                                       | 1,000,000              | 1,000,000  | -             | -                  | -                           |       |
| Rent of Government<br>Building                    | 78,000                 | -          | 78,000        | (78,000)           | -                           |       |
| Over production fee                               | -                      | 10,038,774 | -(10,038,774) | 10,038,774         | -                           |       |
| MINISTRY OF<br>FINANCE - SMALL<br>TAXPAYER OFFICE |                        |            |               |                    |                             |       |
| STO   | -                      | 1,797,875  | (1,797,875    | -                  | (1,797,875)                 | 1     |
| Income tax  | -                      | 1,797,875  | (1,797,875)   | -                  | (1,797,875)                 |       |
| MINISTRY OF<br>FINANCE - CUSTOMS                  | -                      | -          | -             | -                  | -                           |       |
| OTHER GOVERNMENT<br>AGENCIES                      | -                      | -          | -             | -                  | -                           |       |
| TOTAL   | 23,028,340             | 32,914,649 | (9,886,309)   | 8,088,434          | (1,797,875)                 |       |

#### Khoshak Brothers

#### Note 1: Income Tax

• The amount of **Income tax** was not recorded by the Ministry of Finance (STO). The amount of discrepancy was **AFS 1,797,875**.

There were several meetings organised by the AEITI secretariat. The discrepancies that appeared at the initial stage have been adjusted after the meetings. We have obtained the evidence from both parties.

#### Annex 2: Reconciliation by Entities for the year 1387:

#### Northern Coal Enterprise

| Government Agencies  | Government<br>Agencies | Entity      | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies | Notes |
|--|------------------------|-------------|---------------|--------------------|-----------------------------|-------|
| MINISTRY OF MINES  | -                      | -           | -             |                    | -                           |       |
| MINISTRY OF<br>FINANCE - LARGE<br>TAXPAYER OFFICE<br>(LTO) | 426,406,146            | 428,215,962 | (1,809,816)   |                    | (1,809,816)                 | 1     |
| Income tax   | 111,217,004            | 111,217,004 | -             |                    | -                           |       |
| 2 % BRT  | 14,842,880             | 14,842,880  | -             |                    | -                           |       |
| Salary Withholding   | -                      | 972,470     | (972,470)     |                    | (972,470)                   |       |
| Contract Withholding                                       | -                      | 837,346     | (837,346)     |                    | (837,346)                   |       |
| 5 % BRT  | 1,266,100              | 1,266,100   | -             |                    | -                           |       |
| Profit   | 299,080,162            | 299,080,162 | -             |                    | -                           |       |
| MINISTRY OF<br>FINANCE - CUSTOMS                           | -                      | -           | -             |                    | -                           |       |
| OTHER GOVERNMENT   |                        |             |               |                    |                             |       |
| AGENCIES   | -                      | 4,048,680   | (4,048,680)   |                    | (4,048,680)                 | 2     |
| 1 % Municipality   | -                      | 4,048,680   | (4,048,680)   |                    | (4,048,680)                 |       |
| TOTAL  | 426,406,146            | 432,264,642 | 5,858,496     |                    | 5,858,496                   |       |

#### Note 1: Salary and Contract Withholding

• The amounts related to the category of **Salary Withholding** payment and **Contract Withholding** payments have recorded as **AFS 972,470** and **AFS 837,346** respectively although it was not stated in the Report provided by the Government Agencies.

#### Note 2: 1% Municipality

• The difference appeared in the category of payments related to Other Government Agencies. It was the amount of **AFS 4,048,680** which has been related to **1% Municipality**.

There were several meetings organised by the AEITI secretariat. The Company provided sufficient evidence to support its payments. The LTP did not attend the meeting.

#### Annex 2: Reconciliation by Entities for the year 1387:

#### **Afghan Investment Company**

| Government<br>Agencies | Entity  | Discrepancies  | Adjusted<br>amount   | Unresolved<br>Discrepancies   | Notes   |
|------------------------|---|--|--|---|---|
| 17,901,629             | 18,205,764  | (304,135)  |  | (304,135)   |   |
| 16,962,234             | 14,379,943  | 2,582,291  |  | 2,582,291   | 1   |
| 534,375                | 1,947,025   | (1,412,650)  |  | (1,412,650)   |   |
| 405.020                | 1.878.796   | (1.473.776)  |  | (1.473.776)   |   |
|                        | .,,   | (,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,  |  | (,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,   |   |
| 5,086,919              | 10,158,082  | (5,071,163)  |  | (5,071,163)   | 2   |
| 1,523,408              | 8,083,050   | (6,559,642)  |  | (6,559,642)   |   |
| 3,083,511              | 2,075,032   | 1,008,479  |  | 1,008,479   |   |
| 480,000                | -   | 480,000  |  | 480,000   |   |
|                        |   |  |  |   |   |
| 7,107,206              | -   | 7,107,206  |  | 7,107,206   | 3x  |
| 6,151,256              | -   | 6,151,256  |  | 6,151,256   |   |
| 955,730                | -   | 955,730  |  | 955,730   |   |
| 220                    | -   | 220  |  | 220   |   |
| _                      | _   | _  |  | _   |   |
|                        |   |  |  |   |   |
|                        | Agencies<br>17,901,629<br>16,962,234<br>534,375<br>405,020<br>5,086,919<br>1,523,408<br>3,083,511<br>480,000<br>7,107,206<br>6,151,256<br>955,730 | Agencies         Entity           17,901,629         18,205,764           16,962,234         14,379,943           534,375         1,947,025           405,020         1,878,796           5,086,919         10,158,082           1,523,408         8,083,050           3,083,511         2,075,032           480,000         -           7,107,206         -           6,151,256         -           955,730         - | Agencies         Entity         Discrepancies           17,901,629         18,205,764         (304,135)           16,962,234         14,379,943         2,582,291           534,375         1,947,025         (1,412,650)           405,020         1,878,796         (1,473,776)           5,086,919         10,158,082         (5,071,163)           1,523,408         8,083,050         (6,559,642)           3,083,511         2,075,032         1,008,479           480,000         -         480,000           7,107,206         -         7,107,206           6,151,256         -         6,151,256           955,730         -         955,730 | Agencies         Entity         Discrepancies         amount           17,901,629         18,205,764         (304,135)         amount           16,962,234         14,379,943         2,582,291         534,375         1,947,025         (1,412,650)           405,020         1,878,796         (1,473,776)             5,086,919         10,158,082         (5,071,163)             1,523,408         8,083,050         (6,559,642)             3,083,511         2,075,032         1,008,479             480,000         -         480,000              7,107,206         -         7,107,206          6,151,256          955,730         955,730 | Agencies         Entity         Discrepancies         amount         Discrepancies           17,901,629         18,205,764         (304,135)         (304,135)         (304,135)           16,962,234         14,379,943         2,582,291         2,582,291         2,582,291           534,375         1,947,025         (1,412,650)         (1,412,650)         (1,412,650)           405,020         1,878,796         (1,473,776)         (1,473,776)         (1,473,776)           5,086,919         10,158,082         (5,071,163)         (5,071,163)         (6,559,642)           1,523,408         8,083,050         (6,559,642)         (6,559,642)         (6,559,642)           3,083,511         2,075,032         1,008,479         1,008,479           480,000         -         480,000         480,000           7,107,206         -         7,107,206         7,107,206           6,151,256         -         6,151,256         6,151,256           955,730         -         955,730         955,730 |

#### Note 1: Royalty, Surface fee and Lease Government Land

- The amount of **Royalty** was under reported by Afghan Investment Company for **AFS 2,582,291**
- The amount of **Surface Fee** was over reported by Afghan Investment Company for **AFS 1,412,650**.
- The amount of payment related to Lease Government Land was over reported by Afghan Investment Company for AFS 1,473,776.

#### Note 2: 2% BRT, Salary Withholding, Rent Withholding and Contract Withholding

- The amount of 2 % BRT was over reported by the Entity for AFS 6,559,642.
- The amount of **Salary Withholding** was under reported by the Entity for **AFS 1,008,479**.
- The amount of **Rent Withholding** was not reported by the Entity. The amount of difference was **AFS 480,000**.

#### Note 3: Import duties, Fix Taxes and BRT

The amount of payments related to the Customs department of Ministry of Finance was not reported by Afghan Investment Company. The total amount of difference was **AFS 7,107,206**.

There were several meetings organised by the AEITI secretariat. But due to the fact that the AIC's representatives did not attend those meetings, we were unable to obtain any explanation for those discrepancies. The LTO did not attend the meeting.

Annex 2: The reconciliation process by Entities for the year 1387:

#### MJAM MCC-JCL AYNAK MINERALS COMPANY LTD

#### in AFS Government Adjusted Unresolved **Government Agencies** Entity Discrepancies Agencies amount Discrepancies Notes 4,040,000,000 **MINISTRY OF MINES** 4,039,997,750 (2,250) (2,250) 1 Premium and Bonuses 4,039,997,750 4,040,000,000 (2, 250)(2,250)**MINISTRY OF** FINANCE – LARGE **TAXPAYER OFFICE** (LTO) 883,880 (883,880) (883,880) 2 Salary Withholding (883,880) 883,880 (883,880) **MINISTRY OF** FINANCE - CUSTOMS . **OTHER GOVERNMENT** AGENCIES TOTAL 4,039,997,750 4,040,883,880 (886, 130)(886, 130)

#### Note 1: Premium and Bonuses

• The amount of **Premium & Bonuses** was over reported by MJAM MCC-JCL Aynak Minerals Company for **AFS 2,250**. This difference was related to the bank transfer fee.

#### Note 2: Salary Withholding

• The amount of **Salary Withholding** was over reported by MJAM MCC-JCL Aynak Minerals Company for **AFS 883,880**.

There were several meetings organised by the AEITI secretariat. We have not obtained any evidence and explanation from the Government Agencies. The Company provided evidence supporting the amounts provided in their Report. We have not obtained any explanation for the Discrepancies, though.

#### Annex 2: Reconciliation by Entities for the year 1388:

#### MJAM MCC-JCL AYNAK MINERALS COMPANY LTD

| in AFS  |                        |           |               |                    |                             |       |
|---|------------------------|-----------|---------------|--------------------|-----------------------------|-------|
| Government<br>Agencies                            | Government<br>Agencies | Entity    | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies | Notes |
| MINISTRY OF MINES                                 | -                      | -         | -             |                    | -                           |       |
| MINISTRY OF<br>FINANCE – LARGE<br>TAXPAYER OFFICE |                        |           |               |                    |                             |       |
| (LTO)   | 3,816,674              | 6,359,011 | (2,542,337)   | -                  | (2,542,337)                 | 1     |
| Salary Withholding                                | 3,085,634              | 2,769,579 | 316,055       | -                  | 316,055                     |       |
| Rent Withholding                                  | 731,040                | 116,040   | 615,000       | -                  | 615,000                     |       |
| Contract Withholding                              | -                      | 3,473,392 | (3,473,392)   | -                  | (3,473,392)                 |       |
| MINISTRY OF                                       |                        |           |               |                    |                             |       |
| FINANCE - CUSTOMS                                 | 1,897,830              | -         | 1,897,830     | -                  | 1,897,830                   | 2     |
| Import duties                                     | 1,514,220              | -         | 1,514,220     | -                  | 1,514,220                   |       |
| Fix taxes   | 229,926                | -         | 229,926       | -                  | 229,926                     |       |
| BRT   | 153,284                | -         | 153,284       | -                  | 153,284                     |       |
| Other fees  | 400                    | -         | 400           | -                  | 400                         |       |
| OTHER<br>GOVERNMENT<br>AGENCIES                   | _                      | -         | -             | -                  | -                           |       |
| TOTAL   | 5,714,504              | 6,359,011 | (644,507)     |                    | (644,507)                   |       |

#### Note 1: Salary Withholding, Rent Withholding and Contract Withholding

- The amount of **Salary Withholding** was under reported by MJAM MCC-JCL Aynak Minerals Company for **AFS 316,055**.
- The amount of **Rent Withholding** was under reported by MJAM MCC-JCL Aynak Minerals Company for **AFS 615,000**.
- The amount of payment related to **Contract Withholding** was not recorded in the Report provided by Ministry of Mines. The Entity has recorded that amount in its Report and the amount related to this payment category was **AFS 3,473,392**.

#### Note 2: Import duties, Fix Taxes, BRT and Other fees

• The amount of payments related to the Customs department of the Ministry of Finance was not reported by MJAM MCC-JCL Aynak Minerals Company. The total amount of difference was **AFS 1,897,830**.

There were several meetings organised by the AEITI secretariat. We have not obtained any evidence or explanation from the Government Agencies. According to the Company representative, they have been able to provide all the evidences to the amounts mentioned in their Report. We have not obtained any explanation for those discrepancies.

#### Annex 2: Reconciliation by Entities for the year 1388:

#### Northern Coal Enterprise

| in AFS   |                        |             |                              |                    |                             |       |
|--|------------------------|-------------|------------------------------|--------------------|-----------------------------|-------|
| Government<br>Agencies                                     | Government<br>Agencies | Entity      | Discrepancies                | Adjusted<br>amount | Unresolved<br>Discrepancies | Notes |
| MINISTRY OF MINES  | -                      | -           | -                            | -                  | -                           |       |
| MINISTRY OF<br>FINANCE - LARGE<br>TAXPAYER OFFICE<br>(LTO) | 307,341,000            | 582,735,021 | (275,394,021)                | _                  | (275,394,021)               | 1     |
| Income Tax   | 17,071,000             | 115,618,000 | (98,547,000)                 | -                  | (98,547,000)                |       |
| 2% BRT   | 290,270,000            | 14,346,000  | 275,924,000                  | -                  | 275,924,000                 |       |
| Salary Withholding   | -                      | 2,867,282   | (2,867,282)                  | -                  | (2,867,282)                 |       |
| Contract Withholding                                       | -                      | 792,739     | (792,739)                    | -                  | (792,739)                   |       |
| 5% BRT   | -                      | 89,000      | (89,000)                     | -                  | (89,000)                    |       |
| Profit   | -                      | 449,022,000 | (449,022,000)                | -                  | (449,022,000)               |       |
| MINISTRY OF<br>FINANCE - CUSTOMS                           | -                      | -           | <u> </u>                     | -                  | -                           |       |
| OTHER<br>GOVERNMENT  |                        | 4 240 000   | (1.240.000)                  |                    | (4.240.000)                 | 2     |
| AGENCIES   | -                      | 1,240,000   | (1,240,000)                  | -                  | (1,240,000)                 | 2     |
| 1% Municipality  | 307,341,000            | 1,240,000   | (1,240,000)<br>(276,634,021) | -                  | (1,240,000)                 |       |
| TUTAL  | 307,341,000            | 583,975,021 | (210,034,021)                | -                  | (276,634,021)               |       |

#### Note 1: Income tax, 2 % BRT, Salary, Contract Withholding, 5 % BRT and Profit

The total amount of difference between the Ministry of Finance and NCE on 2% BRT was AFS 275,394,021. The amount related to the category of 2 % BRT was under reported by NCE. Other categories of payments were over reported by NCE.

#### Note 2: 1% Municipality

• The difference appeared in the category of payments related to Other Government Agencies. It was in the amount of **AFS 1,240,000** that related to **1% Municipality**.

There were several meetings organised by the AEITI secretariat. We have not obtained any explanation from the Government Agencies. The LTO department of the Ministry of Finance did not attend the meetings. The unresolved differences are related to the LTO department. The Company representatives did not attend the meeting either.

#### Annex 2: Reconciliation by Entities for the year 1388:

#### **Khoshak Brothers**

| Government<br>Agencies                            | Government<br>Agencies | Entity     | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies | Notes |
|---|------------------------|------------|---------------|--------------------|-----------------------------|-------|
| MINISTRY OF MINES                                 | 21,272,550             | 21,272,550 | -             | -                  | -                           |       |
| Royalty   | 20,000,000             | 20,000,000 | -             | -                  | -                           |       |
| Surface Fee                                       | 1,000,000              | 1,000,000  | -             | -                  | -                           |       |
| Lease Government                                  | 70.000                 | 70.000     |               |                    |                             |       |
| Land  | 78,000                 | 78,000     | -             | -                  | -                           |       |
| Over Production Fee                               | 194,550                | 194,550    | -             | -                  | -                           |       |
| MINISTRY OF<br>FINANCE - SMALL<br>TAXPAYER OFFICE |                        |            |               |                    |                             |       |
| STO   | 177,499                | 2,582,971  | (2,405,472)   | -                  | (2,405,472)                 | 1     |
| Income Tax  | 132,501                | 2,582,971  | (2,450,470)   | -                  | (2,450,470)                 |       |
| 2% BRT  | 44,998                 | -          | 44,998        | -                  | 44,998                      |       |
| MINISTRY OF<br>FINANCE –                          |                        |            |               |                    |                             |       |
| CUSTOMS   | 117,503                | -          | 117,503       | -                  | 117,503                     | 2     |
| Import Duties                                     | 44,433                 | -          | 44,433        | -                  | 44,433                      |       |
| Fix Taxes   | 36,435                 | -          | 36,435        | -                  | 36,435                      |       |
| BRT   | 36,435                 | -          | 36,435        | -                  | 36,435                      |       |
| other fees  | 200                    | -          | 200           | -                  | 200                         |       |
| OTHER<br>GOVERNMENT<br>AGENCIES                   | _                      | _          | _             | _                  | _                           |       |
| AGENGIEG  | -                      | -          | -             | -                  | -                           |       |

#### Note 1: Income Tax and 2% BRT

- The amount of **Income tax** was over reported by the Entity for **AFS 2,450,470**.
- The amount of 2 % BRT was under reported by the Entity for AFS 44,998.

#### Note 2: Import duties, Fix Taxes and Other fees

• The amount of payments related to the Customs department of Ministry of Finance was not reported by Khoshak Brothers. The total amount of difference was **AFS 117,503**.

There were several meetings organised by the AEITI secretariat. We have not obtained any explanation from the Government Agencies. The unresolved difference is related to the STO department, which sent its representatives to the meeting but did not present any evidence. The Company provided all necessary documents to support their position regarding the payments.

Annex 2: The reconciliation process by Entities for the year 1388:

| in AFS  |                        |           |               |                    |                             |       |
|---|------------------------|-----------|---------------|--------------------|-----------------------------|-------|
| Government<br>Agencies                            | Government<br>Agencies | Entity    | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies | Notes |
| MINISTRY OF MINES                                 | 2,100,000              | 3,045,565 | (945,565)     | (945,565)          | -                           |       |
| Royalty   | 2,100,000              | 2,800,000 | (700,000)     | (700,000)          | -                           |       |
| Surface Fee                                       | -                      | 240,000   | (240,000)     | (240,000)          | -                           |       |
| Penalties by Ministry<br>of Mines                 | -                      | 5,565     | (5,565)       | (5,565)            | -                           |       |
| MINISTRY OF<br>FINANCE - SMALL<br>TAXPAYER OFFICE |                        |           | (-))          | (-))               |                             |       |
| STO   | 39,463                 | 197,418   | (157,955)     | 197,418            | 39,463                      | 1     |
| Income Tax  | -                      | 101,200   | (101,200)     | 101,200            |                             |       |
| 2% BRT  | -                      | 78,000    | (78,000)      | 78,000             |                             |       |
| Salary Withholding                                | -                      | 660       | (660)         | 660                |                             |       |
| Contract Withholding                              | -                      | -         |               |                    |                             |       |
| Penalties   | -                      | 17,558    | (17,558)      | 17,558             |                             |       |
| Other Payment                                     | 39,463                 |           | 39,463        | -                  | 39,463                      |       |
| MINISTRY OF<br>FINANCE –<br>CUSTOMS               | -                      | -         | -             |                    | -                           |       |
| OTHER<br>GOVERNMENT<br>AGENCIES                   | -                      | -         | -             |                    | <u>-</u>                    |       |
| TOTAL   | 2,139,463              | 3,242,983 | (1,103,520)   | 1,142,520          | 39,463                      |       |

### **MESAQ SHARQ**

Note 1: The amount of Other Payments was under reported by the entity for AFS 39,463.

There were several meetings organised by the AEITI secretariat. We have obtained evidence and explanation from the STO department of the Ministry of Finance. We have adjusted the discrepancies according to the evidence, which has been obtained during the meetings.

Annex 2: The reconciliation process by Entities for the year 1388:

in AFS

| Government<br>Agencies | Government<br>Agencies | Entity     | Discrepancies | Adjusted<br>amount | Unresolved<br>Discrepancies | Notes |
|------------------------|------------------------|------------|---------------|--------------------|-----------------------------|-------|
| MINISTRY OF MINES      | 12,971,634             | 15,074,764 | (2,083,130)   | -                  | (2,083,130)                 | 1     |
| Royalty                | 12,032,239             | 13,420,025 | (1,387,786)   | -                  | (1,387,786)                 |       |
| Surface Fee            | 534,375                | 1,634,739  | (1,100,364)   | -                  | (1,100,364)                 |       |
| Lease Government       |                        |            |               |                    |                             |       |
| Land                   | 405,020                | -          | 405,020       | -                  | 405,020                     |       |
| MINISTRY OF            |                        |            |               |                    |                             |       |
| FINANCE - LARGE        |                        |            |               |                    |                             |       |
| TAXPAYER OFFICE        |                        |            |               |                    |                             |       |
| (LTO)                  | 1,149,695              | 5,700,253  | (4,550,558)   | -                  | (4,550,558)                 | 2     |
| 2% BRT                 | 561,239                | 3,393,143  | (2,831,904)   | -                  | (2,831,904)                 |       |
| Salary Withholding     | 85,235                 | 654,431    | (569,196)     | -                  | (569,196)                   |       |
| Rent Withholding       | 480,000                | 583,970    | (103,970)     | -                  | (103,970)                   |       |
| Contract Withholding   | 23,221                 | 1,068,709  | (1,045,488)   | -                  | (1,045,488)                 |       |
| MINISTRY OF            |                        |            |               |                    |                             |       |
| FINANCE –              |                        |            |               |                    |                             |       |
| CUSTOMS                | 5,073,155              |            | 5,073,155     |                    | 5,073,155                   | 3     |
| Import Duties          | 1,200,159              |            | 1,200,159     |                    | 1,200,159                   |       |
| Fix Taxes              | 2,244,058              |            | 2,244,058     |                    | 2,244,058                   |       |
| BRT                    | 1,628,938              |            | 1,628,938     |                    | 1,628,938                   |       |
| OTHER                  |                        |            |               |                    |                             |       |
| GOVERNMENT             |                        |            |               |                    |                             |       |
| AGENCIES               | -                      | -          | -             | -                  | -                           |       |
| TOTAL                  | 19,194,484             | 20,755,017 | (1,560,533)   | -                  | (1,560,533)                 |       |
|                        |                        |            |               |                    |                             |       |

### **Afghan Investment Company**

#### Note 1: Royalty, Surface fee and Lease Government Land

- The amount of Royalty was over reported by Afghan Investment Company for AFS 194,500.
- The amount of Surface Fee was over reported by Afghan Investment Company for AFS 1,100,364.
- The amount of payment related to Lease Government Land was not recorded by Afghan Investment Company although it was mentioned as Revenue in the Report which has been provided by the Ministry of Mines. The amount of difference that has been occurred was AFS 405,020.

#### Note 2: 2% BRT, Salary Withholding, Rent Withholding and Contract Withholding

- The amount of 2 % BRT was over reported by the Entity for AFS 2,831,904.
- The amount of Salary Withholding was over reported by the Entity for AFS 569,196.
- The amount of **Rent Withholding** was over reported by the Entity for **AFS 103,970**.
- The amount of **Contract Withholding** was over reported by the Entity for **AFS 1,045,488**.

#### Note 3: Import duties, Fix Taxes and BRT

• The amount of payments related to the Customs department of Ministry of Finance was not reported by Afghan Investment Company. The total amount of difference was **AFS 5,073,155**.

There were several meetings organised by the AEITI secretariat. AIC's representatives did not attend the sessions to resolve discrepancies. And we were unable to obtain any explanation for those discrepancies.

#### Annex 3: Description of payments

| N⁰ | Type of payment in the<br>Reporting forms | Name of<br>GA | Description of Payment  |
|----|---|---------------|---|
| 1  | Royalty                                   | MOM           | Royalty, also known as private sector taxes, is a payment for the use of natural resources. Royalties are collected by the MOM and paid to the State Treasury.  |
| 2  | Surface fee                               | MOM           | Surface rents are collected by the Mining Cadastre Department<br>and paid to the State Treasury. "Surface Rent" means the fees of<br>the demarcated area of the Mining Contract the payment<br>conditions and duration of which shall be established in the Mining<br>Regulations.  |
| 3  | Lease Government Land                     | MOM           | The amount of lease which the entity should pay to Government if they use the Government land for any kind of purposes.   |
| 4  | Rent of Government<br>Buildings           | МОМ           | According to the Legislation Article 59 concerning the Income Tax<br>Law, it is stated that all the Entities who has rental payments for<br>the rent of houses or other buildings that are used for business<br>purposes are required to withhold rental payments if the monthly<br>amount is more than 10,000 Afghani.   |
| 5  | License Fee                               | MOM           | The fees paid to the Government for the commencement of exploration or for the retention of a license or concession, or for the leasing of license or concession area.  |
| 6  | Permitting Fee                            | МОМ           | The entities should pay permitting fee if they have exploitation<br>activities. It should be conducted in accordance with existing<br>geological maps and shall not proceed without legally required<br>permits and certifications issued by the relevant Government<br>authorities that include but are not limited to environment, social<br>protection and health and safety.  |
| 7  | Bid Fee                                   | МОМ           | The Mineral Right is obtained through bidding process and, as of<br>law, the bidding procedures, duration, the terms and conditions,<br>and other related issues of bids shall be provided in the approval<br>of the authorised body. The Bidder, either personally or through its<br>duly authorised representative, can request for an Exploitation<br>License application which shall be accepted only upon payment of<br>the required Bid fees and Bid bonds to the Ministry of Mines. The<br>Bid fee for an Exploitation License is equivalent to 5,000 USD in<br>Afghani. |
| 8  | Premium and Bonuses                       | MOM           | The bonuses to be paid to the state by the company for delegation<br>and transfer of extractive rights, discovery of additional mineral<br>reserves, etc.   |
| 9  | Penalties                                 | MOM           | Where the entities are in violation of mine safety requirements, a penalty may be levied in accordance with Health and Safety Regulations.  |
| 10 | Income tax                                | MOF           | The tax imposed on the income from Afghan sources of all persons, corporations, limited liability companies, and other entities whether in Afghanistan or abroad, and on the foreign income of residents of Afghanistan in accordance with this Law and its regulations. The percentage of Income tax to be paid is 20%.  |

| Nº | Type of payment from the Reporting forms | Name of<br>GA | Description of Payments  |
|----|--|---------------|--|
| 11 | 2% BRT                                   | MOF           | BRT (Business Receipt Tax). (1) The business receipts tax<br>is imposed on the business activities of limited liability<br>companies, corporations, general partnerships and<br>organisations. (2) Natural and legal persons deriving<br>100,000 Afghanis or more income per month from providing<br>taxable services.   |
| 12 | Salary Withholding                       | MOF           | The amount of taxes payable if the number of employees is<br>two or more. The organisations are required to withhold tax<br>from their employees' salaries and wages.  |
| 13 | Rent Withholding                         | MOF           | The prepayment of landlords' income tax. The legal entities conducting Business in the territory of Afghanistan at the rented property are required to withhold this tax. The landlord is responsible for reporting rental income in his annual income tax declaration and paying tax annually at appropriate rates depending on entity type. Payments of rent for buildings and houses which are rented to legal entities or individuals and are used for business purposes or offices where the monthly rent is more than 15,000 Afghanis are subject to a 20% income tax. |
| 14 | Contract Withholding                     | MOF           | According to Article 72 of the income tax law 2009, the Entities<br>and individuals who providing supplies, materials and services<br>and conducting construction under contract are subject to tax<br>withholding from gross amount payable to the contractor.  |
| 15 | Dividends                                | MOF           | The dividends paid to the host Government by the entities<br>in accordance with the participating interest owned by the<br>state in the reporting company.   |
| 16 | Penalties                                | MOF           | Where a taxpayer has failed to pay their tax liability by the due date, the person is subject to additional income tax of 0.10% of the tax due, per day.   |
| 17 | 5% BRT                                   | MOF           | 5% Business Receipts Tax (BRT) is imposed on gross receipts of<br>all types of income of corporation and limited liability companies<br>and individuals whose income is more than AFS 750,000 monthly<br>(Article 66)  |
| 18 | Profit                                   | MOF           | Profit is paid by State Owned Enterprise to required Government<br>Agencies  |
| 19 | Export Duties                            | MOF           | Customs duties<br>Import and export business, as well as those businesses which<br>have to import goods and materials for the purpose of use in their<br>business. Fixed tax on import (Article 71)  |
| 20 | Import Duties                            | MOF           | Fixed tax on import (Article 70)<br>The Entity importing goods are subject to pay the fixed tax<br>including custom duties of the imported goods.  |
| 21 | Fixed Taxes                              | MOF           | <ul> <li>There are different kinds of fixed taxes in lieu of income tax imposed on certain business and transaction types. The following fixed taxes are addressed by chapter 11 of the Legislation:</li> <li>Fixed tax on import</li> <li>Fixed tax on the transport of goods or passengers for business purposes</li> <li>Fixed taxes of contractors</li> <li>Fixed taxes on exhibitions</li> <li>Fixed taxes on small businesses</li> </ul>   |

| Nº | Type of payment from the Reporting forms | Name of<br>GA | Description of Payments   |
|----|--|---------------|---|
| 22 | BRT                                      | MOF           | All entities and individuals have to pay the BRT if the amount of gross receipt higher than the amount of AFS 750, 000 per quarter. There are three rates for business receipts tax: 2%, 5%, 10%.   |
| 23 | Other Fees                               | MOF           | There are some payments which are out of the Legislation. Those payments are related to the Airport Departure fee which is AFS 500 for international departures and AFS 50 for domestic departures. The rates was according to the internal agreement in the Ministry of Finance. |