

THE ZAMBIA EITI ANNUAL ACTIVITY PROGRESS REPORT - 2015

**ZAMBIA EITI** 

### 1. GENERAL ASSESSEMENT OF ZEITI PERFORMANCE IN 2015

### a. ZEITI Secretariat reforms

During the year under review, the ZEITI undertook the preparation of the strategic plan with technical support from the Management Development Division (MDD) at Cabinet Office. The Strategic Plan will be used as a basis for any future financial support from the World Bank and other cooperating partners. The plan covers the period 2016-2020. The Strategic Plan aims to respond to some of the issues covered in the new 2016 EITI Standard. Notably, the Strategic Plan will seek to help the ZEITI to clarify its activities such as the mainstreaming of the EITI into government and company systems. The plan processes a phased approach where the first part will be done by providing EITI information especially tables from the report on the online cadaster portal. This in turn will help in making the EITI report simpler to read and much cheaper to produce.

The Strategic Plan also provides activities aimed at producing interim reports to the public apart from the annual EITI reports. The interim reports will cover topical issues that have a national character and the ones that have the potential to influence policy formulation in the mining sector.

During the year under review, the ZEITI undertook an Impact Assessment Study for the implementation of the EITI in Zambia. The study seeks to highlight the impact the EITI process has made in Zambia since inception, the contribution of the EITI to the development of Policy, and how the EITI process can be mainstreamed in both government and mining company systems to promote transparency and accountability. The study is being conducted by a Consultant (Dr. Godwin Beene). The draft report has since been circulated to all ZEC members for comments. Unfortunately, only two organizations have provided comments on the report. However, plans are underway to convene an MSG working group to finalise the report before it is submitted for approval. The impact Assessment Study is being conducted with financial support from the International EITI Secretariat.

In 2013 the EITI Board decided that implementing countries should in the future be required to disclose the beneficial owners of the oil, gas, and mining companies operating in their countries. An EITI beneficial ownership pilot took place from 2013-2015, with eleven countries including Zambia piloting beneficial disclosure through their EITI reporting. The ZEITI Secretariat has since prepared a report on Beneficial Ownership disclosures in Zambia based on the pilot results. The report only managed to capture one beneficial owner out of the 30 companies that were under the pilot study. Zambia included beneficial ownership disclosure in the 2012 and 2013 EITI reports.

# b. The MSG governance reforms

During the year under review, after expiry of tenure, changes were made to the organisations that sit on the Zambia EITI Council (ZEC). The following below highlights some of the changes that took place in each of the three sectors (Civil Society, Government and Mining Sector).

The Civil Society Organisations (CSOs) elected all six (6) new members to sit on the MSG. The six CSO member representatives are:

- i. Centre for Trade Policy and Development (CTPD)
- ii. Caritas Zambia
- iii. Women for Change (WfC)
- iv. Zambia Land Alliance (ZLA)
- v. Council of Churches in Zambia (CCZ)
- vi. Mine Workers Union of Zambia (MUZ)

The CSOs decided to exclude traditional leaders from their sector and recommended that traditional leaders should be included under the government sector as these leaders now have a Ministry of Chiefs and Traditional Affairs. The assembly by the CSOs was the first of its kind and it demonstrates a developing governance culture among CSOs.

The government also effected changes to their representatives on the council (ZEC). Notably, the Ministry of Finance is now represented by new members on the ZEC. A full list of new representatives on the ZEC from the sector is attached at the end of the report.

The Chamber of Mines elected a new President (Mr. Nathan Chishimba). A full list of new representatives on the ZEC from the sector is attached at the end of the report.

### c. Peer to peer learning and regional meetings

During the year under review, the ZEC undertook peer to peer learning study tours to Mozambique and Tanzania. The peer learning was mainly used to deepen the understanding of how EITI legislation has been structured in Tanzania and any plans if any for Mozambique to go along the same line. In addition, the ZEITI Secretariat also hosted a delegation from Malawi on a peer to peer learning study tour. The delegation wanted to learn from Zambia on how to implement the EITI process since Malawi was planning to join the EITI. Malawi has since been admitted as a candidate country under the EITI.

During the year under review, the Zambia EITI National Coordinator and the Communications Officer attended the annual meeting in Accra, Ghana. The purpose of the three-day meeting was to strengthen peer learning and have in-depth discussions on technical aspects of the <a href="EITI Standard">EITI Standard</a>, linking the EITI to national priorities and generating impact. The meeting also served

as a platform where Anglo-phone and Lusophone countries share their experiences of implementing the EITI in their respective countries. Notably, the meeting in 2015 issued a communique urging the EITI Board to consider increasing the number of Board members from the African region. The meeting also resolved to increase peer to peer learning among implementing countries in the spirit of south to south learning.

The National Coordinators and Communication Officers from Ethiopia, Ghana, Liberia, Malawi, Mozambique, Nigeria, Sao Tome & Principe, Seychelles, Sierra Leone, Tanzania, and Zambia participated in the meeting. The full communique can be accessed on the international EITI website at <a href="https://www.eiti.org">www.eiti.org</a>

Other activities that were undertaken during the year under review, are dissemination workshops to all ten (10) provinces of Zambia which were done jointly with CSOs and the Chamber of Mines, and the production of the 2014 ZEITI report.

# 2. ASSESSEMENT OF PERFORMANCE AGAINST TARGETS AND ACTIVITIES SET OUT IN THE WORK PLAN

ASSE	ASSESSMENT OF PERFORMAMNCE AGAINST TARGETS AND ACTIVITIES SET OUT IN THE WORKPLAN					
ITEM	ODIFOTIVE	TADOFT	ACTIVITY	ADDITIO NAL ACTIVITIE	MET/ UNM	COMMENTS
NO.	OBJECTIVE	TARGET	ACTIVITY Draft TORS for	\$	ET	In the year
Objecti	Continuous implementa tion of EITI Standard in	2014 ZEITI Report produced	producing the 2014 Reconciliation reports, in line with EITI Standard		MET	under review, the Zambia EITI Council and
ve 1:	2015		Prepare tender/bidding documents Selection of Independent		MET	Secretariat managed to engage an independent Administrator
			Administrator to prepare 2014 and 2015 Reconciliation Reports		MET	to produce not one but two EITI reports for

Production of Scoping Report and MET namely the Development/adop tion of updated reporting template MET Over several Collection of revenue data MET expressed interest in the production and Cambia MET Zambia namely the 2014 and 2015 reports. Over several firms expressed interest in the EOI adverts	
Development/adop tion of updated 2015 reports. reporting template MET Over several firms revenue data MET expressed interest in the	
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mineral sales that had beer	1
figures from placed in	
Government/Comp three of the	
anies MET most widely	
Gather information distributed	
on beneficial newspaper s	
ownership of in the	
extractive country.	
companies(provide	
a web link where After the	
such data can be entire	
accessed) MET procurement	
accessed) IVIET process had	
been	
exhausted	
and 'no	
objection'	
approval fron	^
the World	ı
Begin preparation Bank, BDO East Africa	
of contoxtual Last Africa	
summarios for was selected	
2014 2015 Poports as the best	
ahoad of Illili to	
Independent under take trie	9
Independent assignment.	
l l l l l l l l l l l l l l l l l l l	
necessary: working in	
collaboration	
with BDO	
Zambia.	
BDO started	
the	
MET reconciliation	<u> </u>

			process nearly three months before the year end.  On 22nd December the report had been approved and launched by the Minister of Mines and Minerals Development Honourable Christopher Yaluma, MP at the new Government complex at well attended gathering.
Impact Assessme nt Report	Engagement of consultant to conduct an impact assessment of EITI implementation	MET	An Individual consultant Dr. Godwin Beene was contracted to undertake an impact assessment study of the EITI implementati on in Zambia. Several stakeholders including civil society and top government officials were interviewed during the

			<u> </u>		
					assessment. The report has
					now been
					finalised and
					is scheduled
					for
					publication
					and
					dissemination
					to various
					stakeholders.
					The ZEITI
					strategic plan
					has now been
					finalised
	<b>-</b>	Engagement of			having
	Zambia	cabinet Office			undergone
	EITI	(MDD) to facilitate			several
	Strategic Plan	the production of			reviews
	Pian	ZEITI strategic Plan			including World Bank
					and
					International
					EITI
				MET	Secretariat.
				<del>-</del> -	This exercise
					is currently on
					going as most
	Zambia				of the data is
	EITI	Collect all previous			sent directly
	database	reporting			the
	to	templates from			independent
	expedite	2008-2014 ZEITI			Administrator.
	future	Reports, and			As the ZEITI
	reporting	convert to digital			online data
	under EITI	(i.e. Excel) format			base is now
	establishe	,			completed, all
	d and				the data will
	maintaine				be up loaded onto the
	d				system.
		Draft the TORs for			Zamnet
		the consultant to			Limited has
		establish the		MET	finalised the
		CSTUDIISIT LITE		IVILI	mansca the

Zambia FITI		hoonoka
Zambia EITI		bespoke
database		database
		system for
Appoint a selection		ZEITI which is
committee/prepar		now
e and evaluate		undergoing
tender/bidding		trials runs as a
documents		pilot with the
documents		major mining
	MET	companies.
		Database has
		been finalised
		and now
		being rolled
		out through
		trial with
		training
		planned for
Establish the online		early July
data base for the		2016 as the
Zambia EITI		companies
		and
		Government
		agencies are
		being trained
		on how to fill
		the reporting
	MET	templates.
		Integration of
		the ZEITI
		database with
		other
Integrate the		government
Zambia EITI		databases is
database with		under
other relevant		discussion
Government		with the
databases and		Mining
extractive		Cadastre
companies		Department
		and the
		Mineral Value
	UNM	Chain project
	ET	both within
	L1	DOTH WITHIH

			the Ministry of Mines and Minerals Development The ZEITI Team visited
	Undertake learning visits to countries that have implemented the online data base reporting (Mozambique)	MET	Tanzania and Mozambique where it was discovered that they were not yet integrated with the government databases.
Zambia EITI scope to include discussion of non- revenue issues expanded	Provide a forum for discussion of non-revenue issues such as tax evasion, transfer pricing, environmental degradation, etc.	MET	The ZEITI team has participated in several forums where this discussion has taken centre stage. Some training in conjunction with the OECD and the World Bank has been conducted involving Media houses, Civil Society Organisations and Mining companies
	Conduct joint awareness raising workshops in areas where extractive companies operate	MET	The ZEITI team has conducted various awareness workshops country-wide explaining the

			Support mine		initiative and the finding of the EITI reports. This has been done in conjunction with the CSO's
		Other initiatives	audits and tax studies to ensure tax compliance by mining companies and also prudent tax management by the government	UNM ET	NOT YET DONE
		to increase revenue transpare ncy within Zambia	Mainstreaming of EITI in existing Government reporting mechanisms and building linkages with MMEWD Cadastre unit (flexicadastre), Mineral Economics & Geological Survey Dept.	UNM ET	Discussions have been underway to integrate the EITI in Existing Government reporting
Objecti ve 2:	To create public awareness of EITI implementa tion in Zambia.	Public awarenes s of EITI in Zambia enhanced	Coordinate and conduct television, radio and print-based discussions on the findings of the 2012 and 2013 and future reconciliation reports	MET	An entire 13 weeks television series was aired on National television dubbed ZEITI. This involved participation of mining experts, Government Officials as well as Civil Society

		Organisations with the objective of informing the Nation on the current issues prevailing in the mining sector.
Conduct stakeholder workshops to disseminate the findings of the 2012 and 2013 Report	MET	Country wide dissemination of the EITI reports has been undertaken even though some stakeholders have criticised the EITI secretariat on the timing.
Re-launch quarterly ZEITI newsletter for publication on ZEITI website and in printed format	UNM ET	The newsletter is yet to be relaunched though EITI website is regularly updated with news items.
Disseminate the 2014 Reconciliation report on the Zambia EITI website and also the international EITI website	MET	A country wide dissemination program was embarked on to all the provincial
Publish the 2014 Reconciliation report in the newspapers and other media	MET	centres in the ten provinces of Zambia. ZEITI brought on board civil society

1			
			organisations
			to help locally
			organise the
			Workshops
			which all had
			over 100
			people in
			attendance.
	Produce branded	MET	The ZEITI
	materials for the		brand has
	Zambia EITI to be		gained a lot of
	used during the		popularity
	dissemination of		amongst
	the 2014		stakeholders
	Reconciliation		and the public
	report		at large as the
			logo bears the
			Zambian flag
			as well as the
			EITI emblem.
			T-shirts, pens
			and caps have
			been
			produced and
			distributed to
			all our events
			sometimes
			even running
			short. This is
			evidence of
			the
			willingness to
			associate with
			an initiative
			that aims to
			empower
			citizens with
			the
			information
			that
			enlightens
			them about
			the extractive
			industry.

Objecti ve 3:	To ensure compliance of EITI Requiremen ts for companies and Government agencies to	The ZEITI Bill and Policy	Prepare TORs for the drafting of the EITI Bill/Policy  - Include sections on Oil, Gas, Minerals and revenue from non- extractive sectors	MET	The Terms of Reference have been prepared and approved by the ZEC even though Government is yet to give
	provide information on the utilization of		Engage a consultant to draft the EITI Bill and	MET	its position.  A renowned draftsman was engaged
	revenue and to give EITI a legal status		Policy Make presentations to various selected committees on the draft ZEITI Bill/Policy Conduct stakeholder consultations before, during and after drafting the Bill and the Policy	MET	and a layman's draft was produced. Some members of parliament have been engaged in the discussions on the layman's draft of the
			Create technical consultative committees to organise sensitisation meetings on the ZEITI Act among all stakeholders Organise stakeholder meetings to discuss the finding of the draft Policy Engage with the relevant government institutions to	UNM ET MET – ON GOIN G	Centre for Trade Policy and Development (CTPD) organised several workshops where different stakeholders were consulted on the need for the EITI Bill

	ensure the Policy is		and Policy.
	enacted/passed		The
	Lobbying of the	MET-	recommendat
	Parliamentarians to	ON	ions from
	support the EITI Bill	GOIN	these
	and Policy	G	discussions
			were that
			Zambia
			needed to
			have the EITI
			Bill put in
			place in order
			to conquer
			the hurdles
			encountered
			in the pursuit
			to promoting
			disclosure of
			payments and
			receipts.

### 3. ASSESSMENT OF PERFORMANCE AGAINST EITI REQUIREMENTS

The Requirement 7.2(a)(ii) provides for an assessment of progress with meeting and maintaining compliance with each EITI requirement, and any steps taken to exceed requirements.

Zambia became EITI compliant in 2012 by fulfilling Requirement 1. During the year under review, the multi-stakeholder group continued to be active, effective and working harmoniously. The MSG is chaired by a senior government official who is the Secretary to the Treasury. The MSG has a costed and an approved work plan with clear objectives and. During the year under review, some MSG members were replaced after the expiry of their tenure period. The Government has shown its commitment to the implementation of EITI by including the EITI operational budget under the national budget. By 2015, the MSG had produced 7 EITI Reports.

### THE EITI REQUIREMENT 2

# **Timely Publication of EITI Reports**

Zambia over performed in publishing EITI reports by publishing the 2014 EITI report in 2015 which was due in 2016. This has made Zambia's EITI reports to be one year behind instead of 2 years. By 2015, Zambia had produced a total of 7 EITI reports.

### THE EITI REQUIREMENT 3

The EITI Reports that Include Contextual Information about the Extractive Industries

Zambia has been including contextual information on the extractive industries in EITI reports starting with the 2012 and 2013 reports. In this regard, Zambia has continued to amass experience in this area. Therefore, the 2014 report which was produced in 2015 included updated contextual information on the extractive industries reflecting various developments in 2015. This makes the report relevant as it is able to highlight the current developments in the mining sector. This section of the report is prepared by the Independent Administrator in consultation with the MSG and other stakeholders in accordance with the EITI requirements.

Since Zambia was one of the pilot countries in the collection of information on beneficial ownership, the 2014 EITI report produced in 2015 contained information on beneficial ownership. The report only managed to document only one beneficial owner out of the 38 reporting companies. However, Zambia does not include information on contracts for extractive industries in the contextual information. The Zambian Government abolished all contracts with mining companies and replaced them with uniform mining licenses with the objective of levelling the playing field.

### THE EITI REQUIREMENT 4

The Production of Comprehensive EITI Reports that Include full Government Disclosure of Extractive Industry Revenues and Disclosure all material payments to Government by Oil, Gas and Mining Companies

Since Zambia joined EITI in 2009, seven (7) EITI reports have been produced, including the 2014 report which was produced in 2015. In this regard, Zambia has gained substantial experience in the production of EITI reports which include all relevant payments from the sector. Furthermore, Zambia produced the 2012 and 2013 EITI reports using the 2013 EITI Standard. The 2014 EITI report which was produced in 2015 also used the 2013 EITI Standard.

All our reports, including the 2014 report produced in 2015 have carried out comprehensive reconciliation between mining company payments and government revenue.

The reports also cover mining companies, government agencies, taxes to be covered and stateowned companies as defined by the EITI requirements.

# THE EITI REQUIREMENT 5

A Credible Assurance Process Applying International Standard.

The appointment of the Independent Administrator for preparing all our reports including the 2014 report produced in 2015 is done through international tender with Terms of Reference approved by the MSG. The 2014 EITI report which was produced in 2015 was prepared by BDO East Africa who were selected through the international tendering process.

All our EITI reports including the 2014 report have used audited data from mining companies and from government agencies based on international standards. It is a legal requirement in Zambia that all companies, including mining companies and government agencies should be audited to international standard by auditors accredited by the Zambia Institute of Charted Accountants (ZICA). The mining companies are audited by private auditing companies

accredited by ZICA and government agencies are audited by Office of the Auditor, which is a government agency in charge of auditing all government agencies and parastatal companies.

All our reports including the 2014 report were endorsed by the MSG before publication.

### THE EITI REQUIREMENT 6

Stakeholders Engaged in Dialogue about Natural Resource Revenue Management

Zambia has gained sufficient experience over the years in the production and dissemination of EITI reports. Since Zambia joined EITI in 2009, seven (7) reports have been produced including the 2014 report which was produced in 2015.

In addition, report summaries are prepared for all our reports which are used during the dissemination workshops especially in the rural areas. Furthermore, all ZEITI reports are also available online on the ZEITI website in machine readable formats. In this regard, our reports have been comprehensible, actively promoted, and publicly accessible. This has helped in igniting active public debates.

Arising from the debates on EITI reports, the Solwezi Municipal Council has enacted a by-law to allocate 10% of the direct payments to the local council by mining companies to the local communities located in mining area. This initiative was championed by a local CSO which actively works in the extractive sector. It is hoped that other local authorities located in mining areas might emulate the decision made by Solwezi Municipal Council.

### THE EITI REQUIREMENT 7

The MSG Takes Steps to Acton Lessons Learned and Review the Outcomes and Impact of EITI Implementation

The lessons learntduring the implementation of the EITI are used to improve future planning and implementation of EITI activities. One of the major lessons we have learnt is that debates on EITI reports can influence policy reforms which in turn can benefit ordinary citizens. A case in point is the decision by the Solwezi Municipal Council to allocate 10% of its direct payments by mining companies to local communities and this is as a result of EITI debates.

All discrepancies in the reports are followed up. So far the implementation of EITI in Zambia has been stable as Zambia has been implementing EITI for the past 7 years and all main stakeholders participate in the preparation of annual activity reports.

# The Requirement 3.7-3.8

Revenue Management and Expenditure

All tax revenues in Zambia, including tax revenues from the mining sector are collected by the Zambia Revenue Authority (ZRA) on behalf of the government and are deposited in the general account (Control 99) at Bank of Zambia. This bank account contains revenue from all the sectors of the economy. The revenue from the extractive industry is not ring-fenced and therefore the allocation in the budget does not distinguish the sources of the revenue by tax source. However, only the payments such as property rates and business annual fees which are directly paid by mining companies to local councils located in mining areas can be tracked.

# The Requirement 4.1.f

Transportation Payments

Zambia does not receive any transportation revenue of minerals, oil and gas from other countries.

# Requirement 4.1.e

Discretionary Social Expenditure

Most of the social payments are reported in the EITI reports. The social payments disclosed in the 2014 report amounted to **K433** million compared to **K177** million disclosed in the 2013 report. The social payments are decided by mining companies.

# Requirement 4.2.e

Ad hoc sub-national transfers

The ad hoc sub-national transfers from the mining sector cannot be isolated as the revenue from the mining sector is not ring-fenced but mixed with revenues from other sectors of the economy.

# Requirement 3.11

Beneficial Ownership

Zambia was one of the EITI countries that was included in the pilot study to collect information on Beneficial Ownership for the 2013 report. Therefore, the 2014 EITI report included no new information on Beneficial Ownership. However, the collected information on Beneficial Ownership only managed to reveal one Beneficial Owner. The conclusion of our pilot study was that it was difficult to collect information on Beneficial Ownership in the absence of a legal framework.

# Requirement 3.12

# Contract

The Contracts between mining companies and the government were abolished in 2008. These have been replaced with uniform mining licenses in order to level the playing field.

# 4. OVERVIEW OF THE MULTI STAKHOLDER GROUP RESPONSE TO RECOMMENDATIONS FROM THE RECONCILIATION

RECO	MMENDATION	STATUS/PROGRESS
I.	ZEITI EITI Law	The ZEC has will convene a meeting between
		the Ministry of Mines and Cabinet Office to
		seek guidance on how to proceed with the
		process of drafting the ZEITI policy. The
		meeting will take place in the middle of July,
		2016. It is hoped that the clarification will
		revive the drafting process of the EITI
		legislation which will reinforce the
		implementation of the Beneficial Ownership
		reporting among other things.
II.	Up-to-date contact information at the	The Ministry of Mines and Minerals
	Mining Cadastre	Development has agreed to include EITI data
		on the Mining Cadastre portal. This means
		contact details of companies reporting under
		the EITI will also be captured and updated.
III.	Some Companies not fully complying	The ZEC resolved that the Civil Society
	with EITI reporting requirements	Organisations should lead in the
		dissemination process of EITI reports. This
		action will help in bridging the differences
		between the two sectors as mining
		companies will now be confident that the EITI
		information is actually being used and
		disseminated to the public. This was during a
13.7	The D'essesses	council meeting that was held on 16.06.16.
IV.	The Discrepancy	The Office Of the Auditor General will follow
		up on the discrepancy. However, proposals
		have been made by the ZEITI Secretariat to
		include EITI information in the official report

for the Auditor General. This report is
presented to Parliament annually.

### 5. STRENGTHS AND WEAKNESSES IDENTIFIED IN THE EITI PROCESS

The lack of an EITI legislation continues to hamper the collection of EITI information especially from the Mining companies. Notably, the collection of Beneficial Ownership information has been difficult because of lack of legislation that compels mining companies to provide such information. The existing pieces of legislation re company and mining law are also inadequate in terms of compelling companies to provide Beneficial Ownership information. It is hoped that the current amendment of the companies Act will include provisions for Beneficial Ownership information. This will help to strengthen the implementation of the Beneficial Ownership requirement in future.

The ZEITI has managed to integrate its dissemination activities in programmes that are undertaken by the Chamber of Mines and the Civil Society Organisations. For example, the EITI has participated in the Corporate Social Responsibility forums and also the Mining Expo on the Copperbelt.

Finally, the Civil Society organisations have also facilitated the dissemination of the EITI report in various forums. This has enabled the EITI to be report to be disseminated by specialized CSOs that deal in various aspects of the extractive, e.g., Environment, labour issues, tax, etc.

### **6.0 TOTAL COST OF IMPLEMENTATION**

### i. Funding

The Zambia Extractive Industries Transparency Initiative (ZEITI) Secretariat received funds for the financial year 2015 from various sources that included the Government of the Republic of Zambia, as well as Cooperating Partners that included the World Bank, European Union and the EITI International Secretariat for the purpose of funding the efficient functioning of the EITI secretariat as well as the production and dissemination of the reports 2012, 2013 and 2014 reports.

The total receipts during the year under review was US\$ 1,134,000.00 broken down as follows:

The US\$ 437,000.00 annual grants from the government, US\$ 15,000.00 funding the International Secretariat for the impact assessment, US\$ 210,000.00 from the World Bank under the Multi Donor Trust Fund (MDFTIII) and US\$ 472,000.00 was funds under the European Union Mining Basket fund which was received in November 2014 but utilised in 2015.

### ii. Expenditure

The Secretariat had a total expenditure of US\$ 1,038,309.18 during the year 2015 with a surplus of income against expenditure of US\$ 95,690.82. This represented a total burn rate of 91.56%. The expenditure is broken down as follows.

# iii. Training of MSG and Staff Capacity Building

This relates to costs for the induction of the new MSG members, training of staff such as continuous Professional developments, and peer to peer learning. The total cost was US\$ 34,436.35 against a budget of US\$ 50,000.00 with 68.87% burn rate for the year under review.

# iv. Production of scoping and final EITI reports

The costs were for the payments of the production of the ZEITI reports for the 2012, 2013 and 2014 reports. The 2012 and 2013 reports were paid under the European Union funding while the 2014 report was paid under the World Bank funds. Also included is the cost of the preproduction expenditure such as data collection, training of mining and government agencies as well as advertisements for tendering. The total expenditure is US\$ US\$ 350,181.25 against a budget of US\$ 398,000.00 representing a burn rate of 87.99%.

### v. Dissemination of EITI reports

Thesecosts were incurred for the Country wide dissemination of the report through various stakeholder meetings such as workshops as well as television, radio and newspaper production. The total expenditure was US\$ US\$ 302,795.13 against a budget of US\$ 292,000.00 representing an expenditure of 102% or 2% over expenditure. This was caused by the fluctuation of the local currency against the US Dollar as the funding from European Union was in local currency. The

expenditure also included costs of printing the reports and also costs associated with the launch of the reports.

# vi. Follow up of report discrepancies

This relates to costs for the follow-ups of the discrepancies identified in the ZEITI reports. The follow-ups were conducted by the Office of the Auditor General. This cost was in relation to the discrepancies in the 2012 and 2013 reports. The total cost was US\$ 18,308.02 against a budget of US\$ 20,000.00 representing a burn rate of 91.54% for the year under review.

### vii. The ZEITI Strategic Plan

This relates to costs for the workshops and logistics for the drafting of the ZEITI strategic plan. The total cost was US\$ 23,403.46 against a budget of US\$ 10,000.00 representing an expenditure of 234.03% or over expenditure of 134.03%. The over expenditure was caused by the delayed process of finalising the strategic plan as more consultative meetings had to held.

### viii. Validation Process-Review

This relates to costs for the workshops during the review and feedback of the current validation reporting process to the International Secretariat. The total cost was US\$ 6,133.78 against budget of US\$ 5,000.00 representing an expenditure of 122.68% or over expenditure of 22.68%.

### ix. Production of annual assessment reports

This relates to the cost of producing of annual assessment reports. The main costs relate to the auditing of financial statements and the total expenditure was US\$ 17,518.76 against a budget of US\$ 15,000.00 representing an expenditure of 117% or over expenditure of 17%.

During the year under review, the country experienced drastic variations of the exchange rate, the local currency depreciated from an average ZMW 7.3 to US\$ 1 at the beginning of the year to an average of ZMW 14.4 to US\$1 during the year and ZMW 10.4 to US\$1 at the close of the financial year.

The depreciation of the local currency can be attributed to a number of factors. Notably, the volatility in the copper prices is one of the key factors. The link between the kwacha and the price of copper is transmitted through foreign exchange earnings from the export of copper.

In view of the above, there was an exchange loss for the funds received in local currency from government and European Union while the funds received in foreign currency from World Bank recorded a gain.

# x. Challenges and Success

The ZEITI Secretariat had some financial challenges and successes during the year under review. The challenges and successes are therefore highlighted below as follows:

# Gap Analysis-Challenges

The project had challenges of meeting up the financing gap to recruit new staff for the positions of Project Assistant, Secretary and Driver as the government funding could not absorb all the staff costs. The project had to depend on the two seconded staff from the ministry and two interns to fill up the gap.

### Positive outcomes 2015

The project financial management had various achievements in the period under review as highlighted below:

- ✓ The project received all grant funding from the Government on time.
- ✓ All the major activities were financed
- ✓ The financial statements for all the previous years have been audited up to date.

### 7.0 REPORT DISCUSSIONS BEYOND THE MSG

The implementation of EITI in Zambia has grown from year to year. This growth has had its fair share of challenges as outlined in detail above. However, various platforms have been identified for the dialogue among stakeholders and dissemination of the EITI information.

The annual Alternative Mining Indaba which is organized by civil society provides space for dialogue and feedback from various stakeholders on the governance of the extractive sector. This platform has grown from year to year with the active participation of government and civil society. We are as yet to see the active participation of individual mining companies at senior level, although the Chamber of Mines normally represents the mining sector at the event.

Another notable platform that has grown in relevance to the implementation of the EITI is the annual Corporate Social Responsibility (CSR) forum which is normally organized by the Chamber of Mines. This forum provides an in-depth examination of CSR payments in local mining areas.

The EITI reports provide a barometer upon which figures from various sources can be compared and discussed with various stakeholders. This is critical in building local governance in the extractive sector as the community is able to provide feedback to mining companies on how well their CSR programme is doing. Further, the local authorities are also provided an opportunity to raise concerns regarding their collaboration with the mining sector in fostering local development in the various communities.

Finally, the 2016 EITI standard clarifies some of the grey areas that the 2013 EITI standard could not provide clarity. Of interest is the ASM sector and also the implementation of the Beneficial Ownership reporting. The ASM in Zambia is still struggling to get the right records in terms of the size of the sector and also the contribution of the sector to tax payments among others. It is hoped that the reporting requirements under the new 2016 EITI standard will help the government to sanitize the sector and make it more productive so that it can contribute towards tax payments.

As for the beneficial ownership reporting, the consensus within and outside the MSG is tilted towards having an EITI legislation. The current position is that of enacting a stand along EITI law in Zambia. However, a number of opportunities have arisen from the various governance reforms taking place at the Ministry of Mines and Minerals Development. A case in point is the domestication of the African Mining Vision (AMV). Among the activities that have been planned under the AMV is the review of the Mines Policy and Law so as to align and respond to the requirements of domesticating the AMV. It is hoped that the ZEITI will take advantage of this opportunity and ensure that the review by the AMV takes into account EITI requirements.

### 8.0 DETAILS OF MSG MEMBERS

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