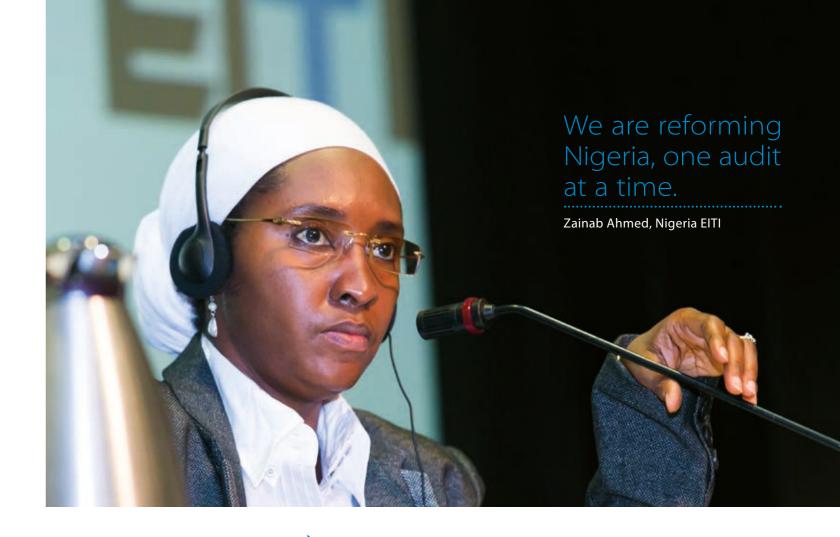




PROGRESS REPORT 2014 > MAKING TRANSPARENCY MATTER



PROGRESS REPORT 2014 > MAKING TRANSPARENCY MATTER



Contents

EITI AT A GLANCE	4
Turning the tide on extractives transparency	6
Seeing benefits from our natural resources	8
Where the EITI countries are	10
Progress in EITI countries	11
Better disclosures from the extractives sector	12
EITI reporting is becoming more timely	14
Key events in 2013-2014	16
COUNTRY FOCUS	18
DR Congo: shedding light on tax collecting agencies' practices	20
Mongolia: publishing environmental payments	22
Nigeria: recovering missing payments	24
Liberia: uncovering improper awarding of contracts	26
A PLATFORM FOR PROGRESS	28
Making transparency matter	30
Jsing EITI data	31
Piloting disclosure of beneficial ownership	32
Platform for progress	33
Norking together: supporting implementation	34

This EITI Progress Report 2014 provides a summary of key developments in the EITI countries. It complements the reporting from the EITI Board to the EITI Members' Meeting and annual financial reporting.

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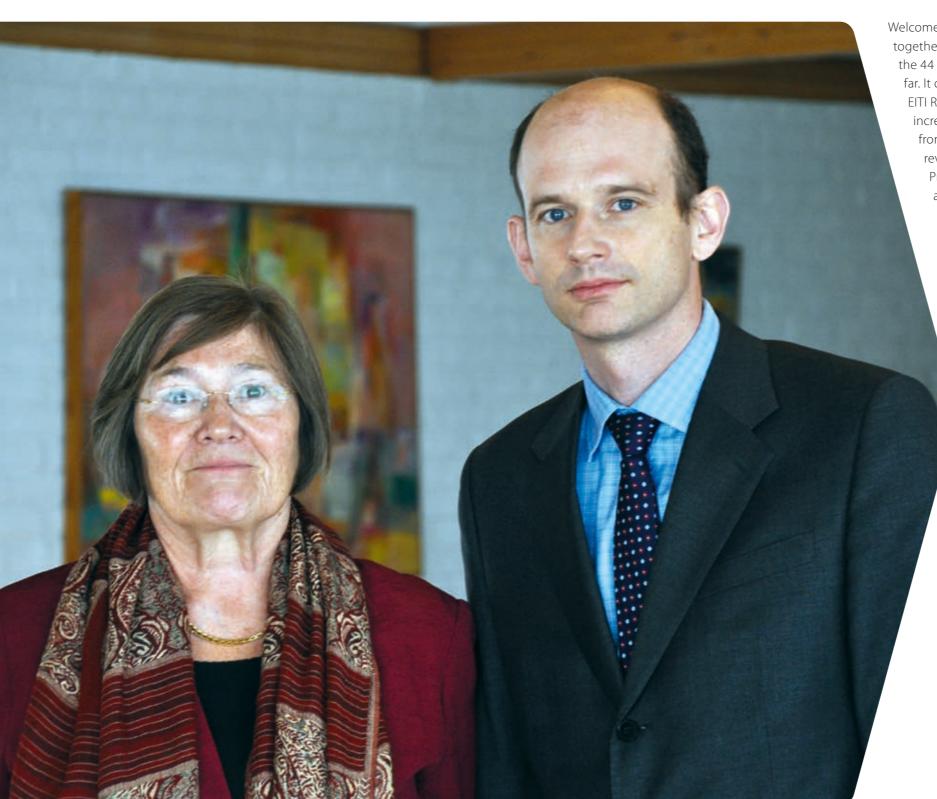
Photographs: Detailed picture credits available at progrep.eiti.org/2014/photo-credits All information here-in is from the EITI unless otherwise indicated, and is current as of 15 May 2014.



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TURNING THE TIDE ON EXTRACTIVES TRANSPARENCY

MESSAGE FROM CLARE SHORT AND JONAS MOBERG



Welcome to EITI Progress Report 2014, drawing together data from 200 national EITI Reports that the 44 implementing countries have produced so far. It compiles the key results from each country's EITI Reports and processes. These reports are increasingly useful for following the resources from under the ground to how the resource revenues from them are being put to use. This Progress Report highlights how countries are using their EITI processes, and provides a snapshot of the state of extractives transparency in the growing number of EITI countries.

It is little more than a decade ago that leaders from governments, companies and civil society came together and stated that the "prudent use of natural resource wealth should be an important engine for sustainable economic growth that contributes to sustainable development and poverty reduction". The EITI Principles also state that "public understanding of government revenues and expenditure over time could help public debate and inform choice of appropriate and realistic options for sustainable development".

The 2011 EITI Rules went a long way to generate information, but did not go far enough to create a wider and deeper public understanding to inform policy choices. That's why the EITI Standard was adopted in 2013, requiring more comprehensive, relevant, reliable, used, and useable data across the full scope of a country's management of natural resources. The EITI is no longer just a revenue transparency tool, but is increasingly equipped to live up to its principles.

The fact that each country owns its EITI process is part of the fabric of the EITI. With implementation of the 2013 EITI Standard this is further strengthened, with each country deciding what it wants to do with its EITI. This combined with implementation in the United States and other OECD countries, is leading to further diversification in how countries go about achieving more transparency.

Armed with payment and revenue information, it is up to citizens, community leaders, civil society organisations and the media to hold public officials accountable for the use of their country's extractives revenue to improve services, infrastructure and other public goods.

This report complements our website http://www.eiti.org and data tool http://data.eiti.org, where the data from all the EITI Reports can be accessed.

We still have a long way to go before we globally have practically useful and relevant transparency leading to improved accountability. As this report illustrates, progress is however being made. We hope you will find it useful.

Clare Short Jung lung.

Clare ShortChair of the EITI Board

Jonas Moberg
Head of the EITI
Secretariat

SEEING BENEFITS FROM OUR NATURAL RESOURCES

WHAT THE EITI DOES

Extraction of natural resources is unlike other economic activity in important ways. Natural resources such as oil, gas and mining minerals are only extracted once, and in most countries they by law belong collectively to the citizens of a country. Therefore, citizens expect to be able to follow the value from the resources in the ground all the way to how it is being put to use. However, in too many resource-rich countries this has not been possible.

In the 44 countries that now implement the *EITI Standard*, citizens have - or will have - an instrument to follow the revenues from the natural resource wealth of their country. All the EITI countries disclose revenues from extraction of natural resources in annual EITI Reports. This year, the number of such reports surpassed 200.

A key reason to why the EITI has been successful in many countries is that it has had this clear focus is that implementation leads to real and measurable results: in each country and each year, government agencies and companies have to disclose payment data, which are then reconciled and published.

Developing high standards of transparency

Developing high standards of transparency and accountability is at the very core of the EITI's mission. The main driver for these high standards has been the stakeholders in the EITI countries.

In 2013, they came together and agreed a strengthened set of requirements, named the EITI Standard encourages more relevant, more reliable and more usable information, as well as better linkages to wider reforms.

It is based on the need to ground implementation in the national dialogue about how the country's natural resources are being governed. Each country, through its multi-stakeholder group (MSG), is required to agree a workplan with clear objectives and activities linked to national policies and reforms. This workplan should articulate what the stakeholders in the country want to achieve with their EITI, how they plan to realise these objectives, and how they will measure results and that the objectives have been met.

To date, EITI Reports that disclose government revenues from natural resources have often been difficult to read and interpret. They often require that readers have technical expertise about the extractives sector. The Board has therefore agreed that EITI Reports should include more contextual and explanatory information. The EITI Standard requires information about the contribution of the extractive sector to the economy, a description of the fiscal regime, an overview of relevant laws and a description of how extractive industry revenues are recorded in national budgets.

The EITI Standard also requires that the country discloses production figures, the ownership of license holders and government participation in the extractive sector. The Standard encourages countries to disclose ultimate beneficial ownership as well as production contracts.

Finally, countries are encouraged to make all their EITI data available in open formats so that citizens, journalists and analysts can use the information to analyse, visualise and compare it with other data sources.

The EITI Requirements have been restructured to more clearly emphasise the importance of timely, comprehensive and reliable information. It is required that the EITI Report contains full government disclosure of all revenues received from the extractive industries. Reporting at project level is required, provided that it is consistent with the United States Securities and Exchange Commission rules and the forthcoming European Union requirements. The Standard includes provisions for reporting on infrastructure and barter arrangements, social expenditures, transportation and transit payments, and subnational payments and transfers. The reporting procedures have also been strengthened, requiring the MSG and the Independent Administrator, who prepares the EITI Report, to assess prevailing auditing practices and agree the procedures for assuring the data to be disclosed in the EITI Report. These changes seek to ensure that the EITI Report provides a complete picture of the revenues received, and that the EITI Report more clearly addresses the reliability of the data.

The EITI Standard can be downloaded at www.eiti.org/document/standard.

▼ Making transparency matter

A national **multi-stakeholder group** (government, industry & civil society) decides how their EITI process should work.

Government revenues & company payments are disclosed together with contextual information in an **EITI Report**.

The findings are communicated to create **public awareness & debate** about how the country should manage its resources better.









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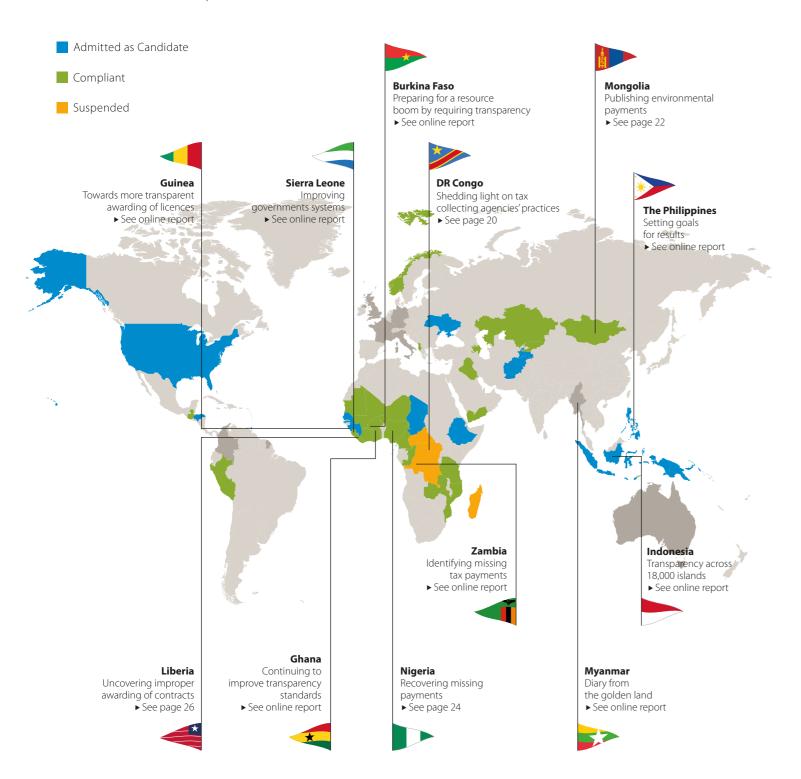
EITI: Extractive Industries Transparency Initiative

countries are now recognised as EITI Compliant.

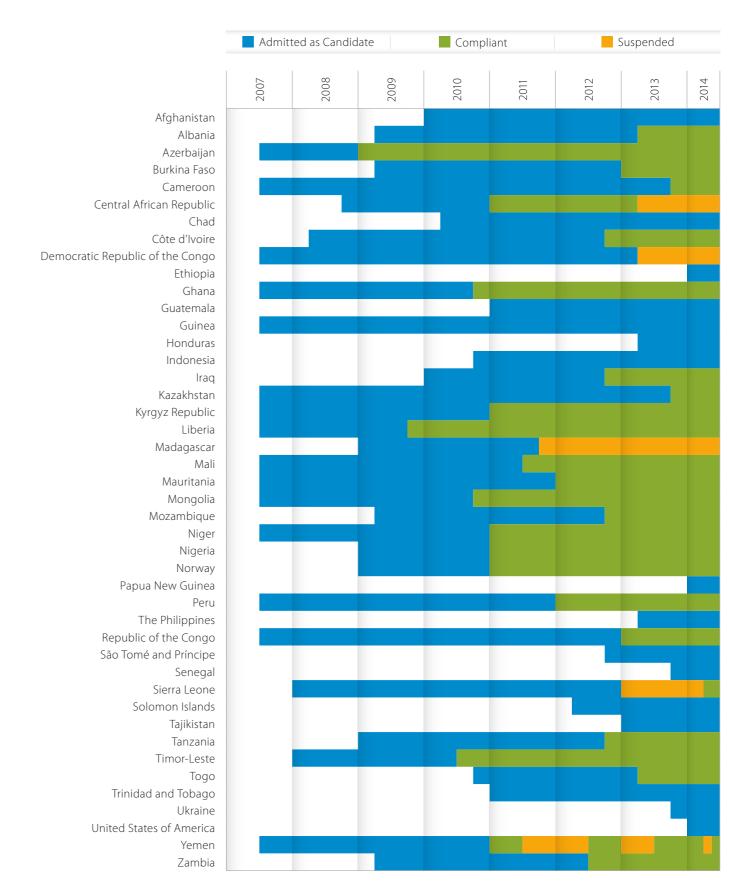
WHERE THE EITI COUNTRIES ARE

As of mid-2014, 44 countries with natural resources have been admitted as EITI countries by the international Board. 17 of them were EITI Candidate countries, while 27 have been found to be EITI Compliant. To become or remain

compliant, the country must meet the transparency requirements of the EITI Standard and perform an independent assessment of their EITI process, called EITI Validation.



PROGRESS IN EITI COUNTRIES



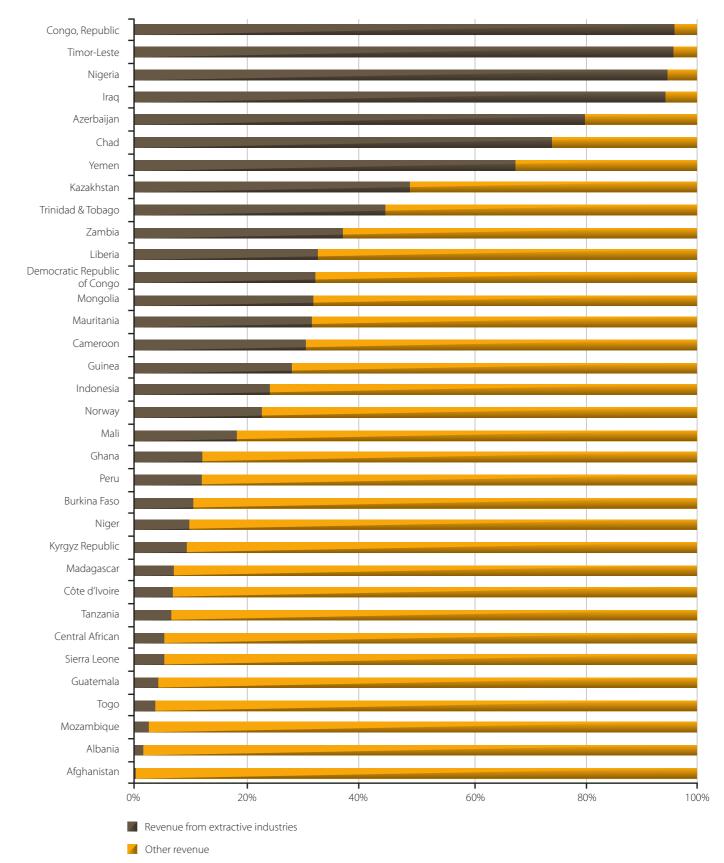
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BETTER DISCLOSURES FROM THE EXTRACTIVES SECTOR

✓ Yes | C Sub-national disclosure by companies | G Sub-national disclosure by govt | P Partial NA Not applicable Disaggregated by company Disclosing electronic file Latest year reported Disaggregated by Social payments vernent El r lion US\$) Mining Afghanistan 2010 3,463 Albania 2010 ✓ \checkmark \checkmark 63 3,128 2012 21,822 Azerbaijan 27,314 ✓ G ✓ 236 Burkina Faso 2011 2,182 Cameroon 2011 1,500 4,876 Central African Republic 2010 ✓ 20 347 2.147 Chad 2011 2.887 Côte d'Ivoire 2011 329 4,598 Democratic Republic of Congo 2011 1.413 4,329 Ghana 2011 943 7,533 Guatemala 2011 217 4,724 C \checkmark Guinea 2012 ✓ 369 1,303 Indonesia 2009 25,000 102,117 2011 88,904 94,108 2011 Kazakhstan 27,870 56,526 ✓ 2012 217 Kyrgyz Republic 2,236 114 Liberia 2011 346 Madagascar 2011 ✓ 85 1,128 Mali 2011 425 2,291 2011 Mauritania ✓ 373 1,169 Mongolia 2012 1,181 3,668 \checkmark Mozambique 2011 \checkmark 113 3,835 Niger 2011 119 1,175 Nigeria 2011 ✓ 68,442 72,137 Norway 2012 65,218 284,210 ✓ \checkmark 2011 \checkmark ✓ Р Peru 5,481 44,098 Republic of the Congo 2012 6,004 6,249 ✓ 28 Sierra Leone 2011 492 2011 330 4,779 Tanzania Timor-Leste 2011 3,453 3,597 Togo 2011 31 765 ✓ Trinidad and Tobago 2011 3,594 7,989 Yemen 2011 5,540 8,153 Zambia 2011 \checkmark ✓ 1.550 4.163 SUM 333,154 771,915

▼ The importance of natural resources for government revenue in EITI countries

Figures from latest EITI Reports and IMF World Economic Outlook.



EITI REPORTING IS BECOMING MORE TIMELY

Disclosing financial information in a timely fashion is a challenge in many countries. It is still common practice in some countries to publish audited government accounts several years after the fiscal year. Equally, disclosing extractives revenues from EITI reporting has happened late in many countries.

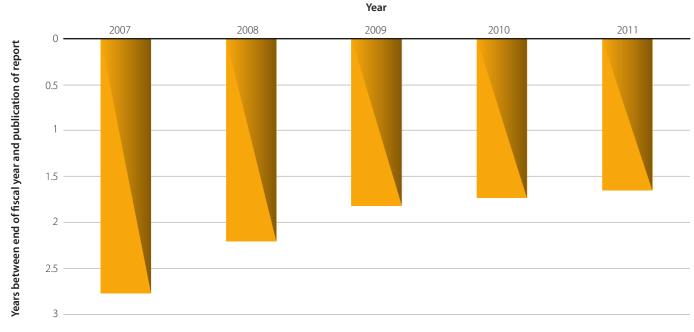
Timely reporting is key for ensuring EITI data is relevant and informs public debate. Fresh data on revenues and payments is more interesting for citizens and the media and is more likely to have an impact on policy choices.

This is why the EITI has strengthened its requirements for the timeliness of publication of EITI Reports. The 2011 edition of the EITI Rules introduced the requirement for countries to publish data that was less than two years old.

Already, this has resulted in more timely EITI reporting in most countries. The graph below shows that this has resulted in the time between the end of the financial year and the publishing of the EITI Report becoming shorter.

The EITI Standard which replaced the EITI Rules in 2013 also requires that the EITI Report is published within two years from the end of the financial year. Many countries are ahead of this schedule. For example, five countries, including Mongolia and the Republic of the Congo, have already published EITI Reports covering year 2012. Nevertheless, timely reporting will remain a challenge in many countries, especially as they work to meet the additional transparency requirements in the EITI Standard.

▼ Timeliness of EITI reporting improved by over 40 % between 2007 and 2011



Average timeliness



KEY EVENTS IN 2013-2014

MAY 2013



1200 participants from 96 countries

met at the 6th EITI Global Conference in Sydney, Australia.



was agreed, strengthening the EITI's transparency requirements.



Reforming the Philippines' mining sector

is a key priority for its EITI. The country was accepted as EITI Candidate.



Honduras seeking a sound foundation

for its expanding extractives sector. The country was accepted as EITI Candidate.



France and UK declared their intention to sign up to EITI

at a joint press conference in Paris. Italy also declared to implement EITI.

JUNE 2013



G8 leaders discussed tax and transparency

and announced 'fast-track' partnerships to support extractive industries governance.

MARCH 2014



United States accepted as EITI Candidate

becoming the second OECD country to implement the EITI.



Papua New Guinea and Ethiopia accepted

as EITI Candidate countries.



Guatemala will use the EITI to curb distrust

that had halted the development of additional mining projects. The country was recognised as EITI Compliant.

MAY 2014

COMPLIANT COUNTRIES

CANDIDATE COUNTRIES

35

COUNTRIES HAVE PRODUCED EITI REPORTS

200

FISCAL YEARS COVERED

1.2 TRILLION

TOTAL GOVERNMENT REVENUE IN US\$ DISCLOSED

OCTOBER 2013



First meeting of the UK EITI multi-stakeholder group

agreed to ensure that it leads to real benefits for



Senegal to measure contribution of its mining sector

with their EITI. Senegal and Ukraine were accepted as EITI



US \$443 million in missing tax payments

were discovered by Nigeria EITI and have been returned to the state coffers. Clare Short met with President Jonathan to discuss Nigeria EITI's reform proposals.

DECEMBER 2013

88 major oil, gas and mining companies

support the EITI at the international level. Eight companies joined in 2013.

250 delegates

exchanged ideas and learned how to implement the EITI Standard at **EITI training** workshops in 2013.

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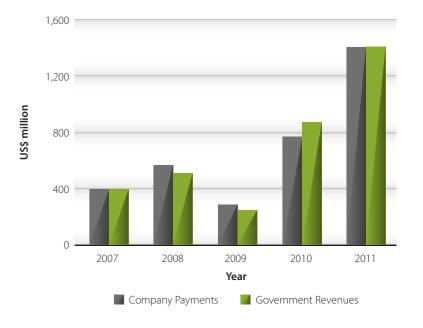
DEMOCRATIC REPUBLIC OF THE CONGO SHEDDING LIGHT ON TAX COLLECTING AGENCIES' PRACTICES

the Democratic Republic of the
Congo, EITI Reports have generated a
debate about the accountability of tax
collecting agencies.

ne of the tax collecting agencies,
DGRAD, was found in the EITI
Report to be unable to account
for US \$26 million of royalty
payments. The case is in under
close public scrutiny and
observers expect it to lead
to judicial action.

n Congo, they have found that a key benefit of their ITI is that they now ensure that the taxes collected by government entities actually reach the accounts at the Central Bank. Other oversight institutions are also trengthened, such as the auditor general's office (IGF) which is now investigating discrepancies identified in EITI Reports, and referring cases to the court as

▼ Mining revenues are increasing, yet remain small

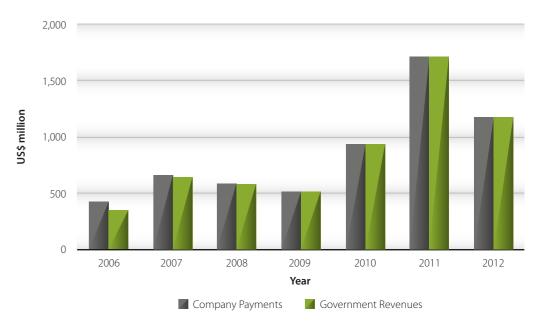


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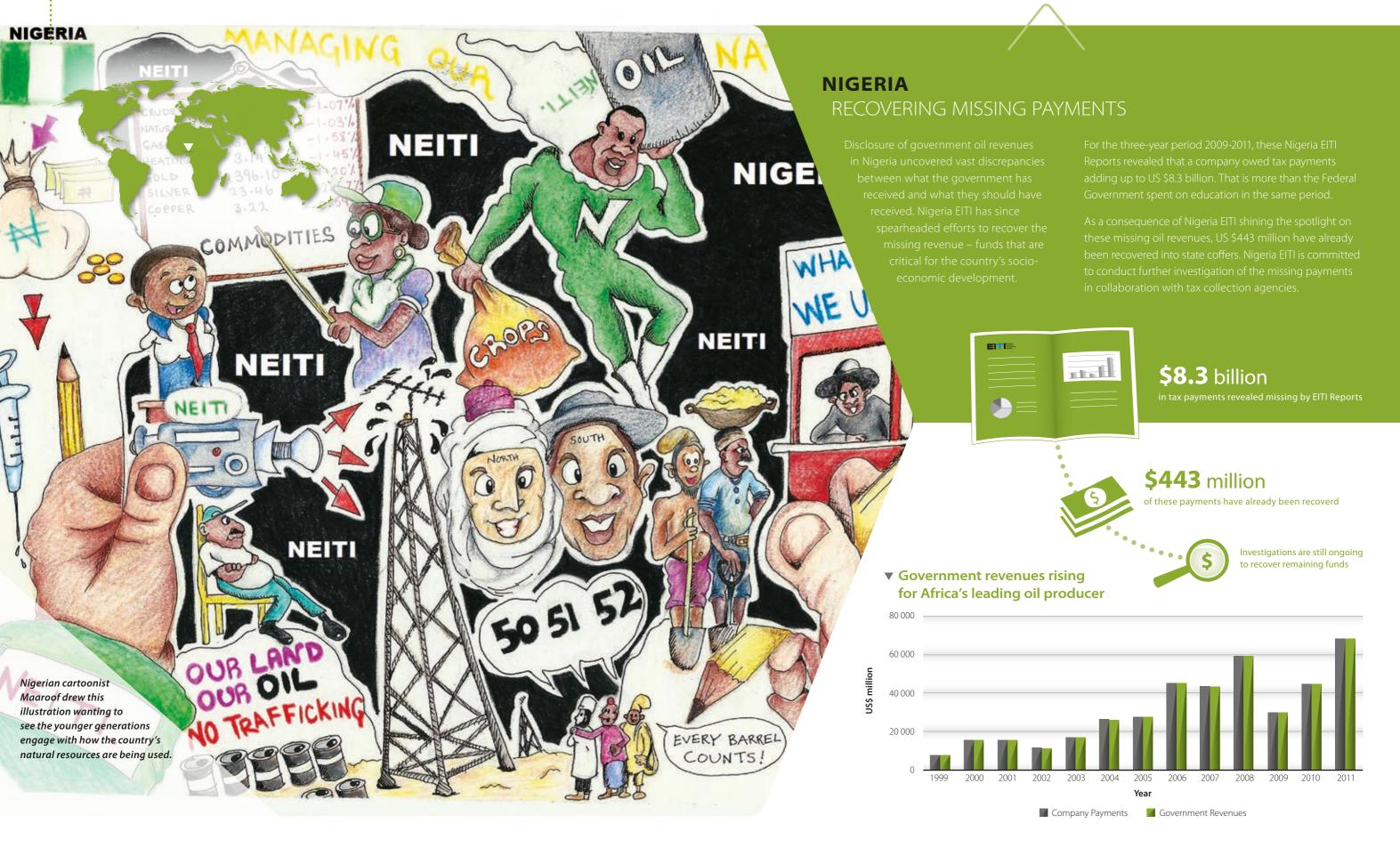
MONGOLIA PUBLISHING ENVIRONMENTAL PAYMENTS

▼ Rising yet volatile revenues from Mongolia's mining sector



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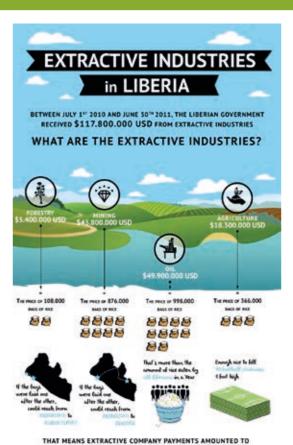
http://progrep.eiti.org/2014/country-focus ◆ EITI Progress Report 2014



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UNCOVERING IMPROPER AWARDING OF CONTRACTS





ACCORDING TO THE LEI I ACT OF 2009, ENTITIES IN THE EXTRACTIVE SECTORS.
MUST SUBMIT ATTESTED REPORTS DETAILING THEIR PAYMENTS TO THE GOVER-

HOWEVER, EVERY YEAR SOME ENTITIES IGNORE THEIR LEGAL DUTIES









Infographic using data from Liberia's EITI, produced by Jennifer Ayala.

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http://progrep.eiti.org/2014/country-focus ◆ EITI Progress Report 2014



MAKING TRANSPARENCY MATTER

The EITI Standard was developed to ensure meaningful transparency and accountability in the extractives sector. When introducing it, the EITI Chair Clare Short explained that the Standard aims to "better achieve the objectives we set ourselves when the EITI principles were adopted. Most importantly, we need to progress from a process that encourages the meeting of our Requirements to one that encourages better governance of the extractive sector."

Under the EITI Standard, the country's EITI workplan provides the basis for how the Standard is to be implemented in the country. The workplan has to establish the country's objectives with EITI implementation. This aims to embed the idea that the EITI Standard is not a tick-box exercise, but rather a platform for encouraging reforms that are nationally relevant and that EITI practices become more embedded in national systems. While maintaining the requirements and aspirations in the Standard, implementing countries should have more ability to determine which areas of the EITI Standard to prioritise with a view to making implementation more relevant at country level.

When the Philippines decided to implement the EITI, President Benigno Aquino III made it clear that the EITI was part of his government's broader agenda to institutionalize reforms in the mining sector. As required by the EITI Standard, the Philippine EITI multi-stakeholder group formulated its objectives for EITI implementation, which served as the framework for its workplan. The overarching consideration behind this process was the multi-stakeholder group's vision that the impact of the EITI must be felt and seen in the governance of natural resources.

According to Gay Ordenes, Philippine National EITI Coordinator, there is now a growing interest in EITI implementation in the country. A business representative in the Philippines welcoming the EITI process said: "before the EITI, we did not have a table to sit around and talk to each other". People are curious to learn how EITI can address recent issues in the country, such as the proper management of funds coming from the oil and gas sector and the adoption of the proper fiscal regime for mining.



USING EITI DATA



The EITI Reports already contain a wealth of figures and information. The primary purpose of the EITI Reports is to inform the debate within each country. For that purpose producing and spreading paper copies of the EITI Reports is still important in many EITI countries. However, with disclosure of new types of information, EITI countries are seeing the need to move towards collecting and disclosing this data in new ways.

At the same time, citizens' expectations are changing. They expect to be able to access information from governments in more advanced ways, on websites and through apps. Equally, investors are calling for accessible data to inform investment decisions. A prerequisite for meeting these expectations is that EITI reporting delivers open and structured data that can be meaningfully compared across countries.

Over the past year, several key steps have been taken towards addressing these issues.

The EITI Standard introduced a recommendation to publish the figures and information from the EITI Reports in digital form, such as in a spreadsheet or database. Several countries have already started to do this, as shown in the table in the previous chapter. Furthermore, the Standard recommends countries to consider online systems to collect and make available the data. Countries such as Ghana, Mongolia and others are piloting such approaches.

In collaboration with the EITI, the IMF has proposed a template for reporting of natural resource taxation, based on the existing GFS Manual. This is a key step towards ensuring that EITI data on the various kinds of revenue streams, such as taxes and royalties, can be structured in standardised categories.

Using the data that can be gleaned across the 200 first EITI Reports, the EITI International Secretariat has built an online data tool, available at http://data.eiti.org. Here, all the reports can be downloaded, and summary information from reports compared. The table on page 12 uses data from this database, showing the latest EITI Reports from each of the 35 countries that have published EITI Reports to date. As countries start to publish reports in-line with the revised EITI Standard, this database will be further developed to ensure that the richness of the new EITI Reports can be captured.

In parallel with the work on developing better ways of collecting and disclosing EITI data, developers and EITI stakeholders have been looking at how the EITI data can be used to develop more advanced yet user-friendly tools.

Last year UK's Department for International Development worked together with the EITI, the World Bank Institute and Revenue Watch Institute on a project to build apps using data from the EITI Reports. Teaming up with software developers in Lagos, London, and Sydney, a set of 'hack events' was organised which resulted in online apps that use the data in innovative ways. A variety of these apps were showcased at the 2013 Open Government Partnership, and can be found at http://followthedatablog. wordpress.com.

PILOTING DISCLOSURE OF BENEFICIAL OWNERSHIP

Through the EITI and many other initiatives, real strides have been made towards transparency of financial flows. Transparency about company and government payments is important for accountability, but tells citizens little about who owns extractive companies and ultimately benefits from the companies' activities. In many cases, the identity of the real owners – the 'beneficial owners' – of the companies that have acquired rights to extract oil, gas and minerals is unknown, often obscured behind a chain of corporate entities. This opacity can contribute to corruption, money laundering and tax evasion in the extractive sector.

In recent years campaigners, investors and policy-makers have started to focus on tracking financial flows end up in complex corporate ownership structures. They call for public registries of the real 'beneficial' owners of all companies, trusts and foundations, saying that this openness improves investment decisions and that it should be able to know who owns and controls companies.

2013 will go down in history as the year when transparency of 'beneficial ownership' came to the top of the policy agenda.

Notably, the G8 committed to an action plan to improve access to ownership information, and the UK government

committed to disclose company ownership in a public registry.

Meanwhile, the EITI Standard had been revised to require disclosure of state ownership and recommend that implementing countries maintain public registries of the beneficial ownership of the corporate entities that operate in the country's extractives sector.

Since then the EITI has launched a pilot on beneficial ownership. The objective of the pilot is to assess the feasibility of requiring beneficial ownership disclosure through the EITI, including reviewing existing disclosure practices and identifying suitable approaches for disclosure.

Twelve EITI countries, **Burkina Faso, Democratic Republic** of the Congo, Honduras, Iraq, Kyrgyz Republic, Liberia, Niger, Nigeria, Tajikistan, Tanzania, Trinidad and Tobago and **Zambia**, have signed up to the pilot and will disclose the identity of the real owners behind the extractive companies operating in their countries. The pilot will run until late 2015, with the hope to lead to an agreed procedure for reporting on beneficial ownership that can be widely applicable.

To learn more about the pilot, please visit http://eiti.org/pilot-project-beneficial-ownership.

PLATFORM FOR PROGRESS

The EITI Standard was adopted in May 2013, with the support of all EITI stakeholders. Relatively limited changes were made to how implementation performance is assessed, except that it was agreed that Validation should take place more frequently and be funded and procured through the International Secretariat.

At the EITI Board meeting in March 2014, the EITI Board agreed that "there appears to be a need to more broadly

consider how the EITI assesses implementation, encourages gradual improvements, and measures effectiveness and impact."

Therefore the Board has begun a process of consultation for ideas for improving how EITI implementation is assessed, including the current assessment mechanism *EITI Validation*. It is expected that the Board will agree a recommended approach in early 2015.



To learn more and submit your ideas, please visit

http://eiti.org/eiti/platform-for-progress

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WORKING TOGETHER: SUPPORTING IMPLEMENTATION

A broad coalition of governments, companies, civil society and international organisations support countries implementing the EITI.

GOVERNMENTS

Governments supporting the EITI include: Australia, Belgium, Canada, Denmark, Finland, France, Germany, Italy, Japan, the Netherlands, Norway, Spain, Sweden, Switzerland, the United Kingdom, the United States, and the European Union. They provide technical and financial support to the EITI internationally and implementing countries directly or through an EITI Multi-Donor Trust Fund administered by the World Bank. However, supporting governments have made the most difference at the political level. Supporting governments have promoted extractive industry transparency across the world.

COMPANIES

Extractive companies are at the core of EITI implementation by annually reporting payments to the government in implementing countries and helping to govern the EITI process at the local and international levels. Company advocacy has resulted in several countries beginning EITI implementation. 88 companies publicly support the EITI, including international, state owned, extractive and non-extractive. The EITI is supported by over 90 institutional investors with total assets under management of more than US \$19 trillion.

CIVIL SOCIETY

Pressure from international civil society organisations such as Global Witness and the Publish What You Pay coalition led to the creation of the EITI. Civil society organisations remain a driving force behind the EITI, playing three key roles: advocacy, analysis and capacity building. As well as encouraging a broadening agenda for the EITI, civil society organisations are increasingly making active use of the data to draw out lessons for governance of the extractive sector. At the country level, they provide technical and financial support to local civil society in the areas of training, advocacy and analysis.

The EITI Board with alternates at its meeting in Oslo, 18 March 2014

INTERNATIONAL ORGANISATIONS

All major international financial institutions (IFI) support the EITI. They are key suppliers of technical and financial support in many countries implementing the EITI and serve to promote the EITI Principles in their project-financing and country programmes. Several IFIs have committed to mainstreaming the EITI in their lending and technical assistance activities, while some have adopted compulsory disclosure requirements for projects in the extractive industries. The World Bank is the main technical assistance provider to implementing countries through a Multi-Donor Trust Fund. A number of other international organisations collaborate with the EITI.

THE EITI BOARD

The EITI Board oversees the activities of the EITI and has representation from countries (implementing and supporting), companies and civil society. The respective constituencies agree amongst themselves how they are represented on the Board. The Board has 20 members, including an independent chair. Several Board members are active in various committees to prepare recommendations for the Board.

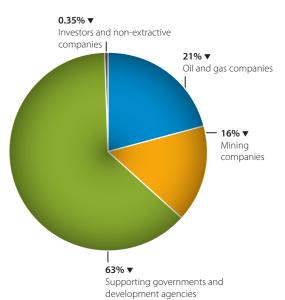
The funding of
the international
management of the EITI
reflects its multi-stakeholder
support. About US\$ 4m a year covers
the salaries and associated costs
for 20 staff, Board meetings,
travel and conference
costs, consultants, and
communications.

THE EITI INTERNATIONAL SECRETARIAT

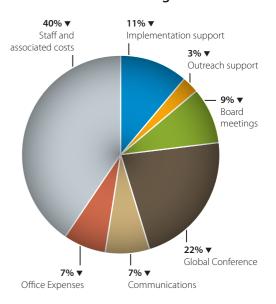
The Secretariat is responsible for turning decisions of the EITI Board into action. Its role includes: supporting implementation, outreach and advocacy, communicating and sharing lessons learned with stakeholders and oversight of the Validation process.

The Secretariat is funded by supporting governments, companies and civil society. For the audited accounts, please visit http://eiti.org/document/accounts

Sources of funding 2013



Allocation of funding 2013



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