

## ROADMAP FOR DISCLOSING INFORMATION ON BENEFICIAL OWNERSHIP IN TANZANIA

Tanzania joined the Extractive Industries Transparency Initiative (EITI) in February 2009, with the objective of increasing transparency in the management of extractive industries. The Initiative aim to promote accountability within Governments and companies operating in Oil, Gas and Mining activities.

The 2013 EITI Standard included a provision of Disclosure of Beneficial Ownership and recommended implementing countries to maintain a publicly available register of the Beneficial Owners of corporate entities that bid for operate or invest in extractive industries including the identities of their beneficial owners and the level of ownership. The disclosure aims at reducing risks such as tax evasion and conflict of interests; increasing trust and accountability; enhancing revenue collection by controlling owners who evade/dodge tax by concealing behind shadow companies; improving rule of law; improving investment climate; and preventing corruption and illicit financial flows.

In January 2014, the EITI International initiated a pilot scheme involving eleven countries Tanzania being one of the countries that agreed to participate in a pilot study designed to assess the feasibility of requiring beneficial ownership disclosure through EITI reporting. Other countries includes:-Liberia, Nigeria, Niger, Togo, DR Congo, Burkina Faso, Sierra Leone, Zambia, Honduras and the Kyrgyz Republic.

In addition to identifying politically exposed persons and government officials that have interests in the sectors which they oversee, the pilot aims to collect and disclose company beneficial ownership. It also aims to strengthen and deepen transparency in the extractive industries; increase understanding of different ownership structure types of extractive companies that are incorporated; review key laws governing companies and company registers on requirements for companies to report beneficial ownership information.

On March 16, 2015, the Tanzania participated in a seminar on beneficial ownership held in London UK.TEITI Chairman Honorable Mark Bomani, and a Legal Officer took part in the seminar. The seminar highlighted experiences and lessons learnt from pilot countries which started disclosing information on beneficial owners, namely Ghana, Liberia, Nigeria, and Togo. Some of the key challenges that were identified was the means of lifting the veil of corporation to identify

the true owners of the companies since the company is a separate entity separate from the individuals operating it, also the mechanism of verifying details and information provided by extractive companies showing the ownership details and level of ownership as well as the credibility of the information provided and absence of information on the shareholders who have significant control of the companies in many cases.

On May 8, 2015, Natural Resources Governance Institute (NRGI) and Global Witness, conducted a workshop on beneficial ownership in Dar es Salaam. The objective was to assist TEITI Secretariat in developing action plan for collecting and disclosing beneficial ownership information, including developing a definition of beneficial owner, setting the level of ownership thresholds, and drafting a template to be used for collecting information.

In July 2015, the Parliament of Tanzania passed the Tanzania Extractive industries (Transparency and Accountability) Act. Among other things, the Act requires extractive companies that operate, bid for and invest in Mining, Oil and Gas to publish names of individuals' shareholders who owns interests in the extractive companies under Section 26 (1) (b) of TEITA Act 2015

In March 2016, TEITI hired a consultant to undertake a legal review study on beneficial ownership of the extractive companies in Tanzania. The study aims to review existing legislations especially those that relate to disclosure of ownership and persons; different entities that are incorporated under the laws of Tanzania; and registered to companies Register (Business Registration and Licensing Agency). It also aims to collect and disclose beneficial owners of the extractive companies that participated in Tanzania's fifth and sixth EITI reports. The study is scheduled to be completed before the end of the year.

At the Anti-Corruption Summit in London on May 12, 2016, the Honourable Kassim Majaliwa, Prime Minister of the United Republic of Tanzania, committed that Tanzania "will ensure beneficial ownership [information] is publicly available for all companies active in the extractive follow sector the link to obtain Tanzania Country statements https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/523454/Antico\_ rruption summit Remarks by Hon Kassim Majaliwa Prime Minister of Tanzania.pdf. Prime Minister Majaliwa also committed to ensuring that Tanzania will establish a central register for beneficial ownership of extractive companies; that law enforcement agencies will have access to the information; and that bilateral arrangements will be established with partner countries to share information.

The EITI requires that by January 1, 2020, implementing countries should disclose information on beneficial ownership through their EITI reports. In view of this requirement, the TEITI Multi-stakeholders group is publishing the following roadmap for disclosing beneficial ownership information:

| Objectives  | Activities   | Responsible   | Deadline          |
|---|--|---|-------------------|
| 1. Legal framework<br>for beneficial<br>ownership         | Review of national laws on beneficial ownership.   | Consultant  | March 2017        |
| disclosure  | Development of regulations for the<br>Tanzania Extractive industries<br>(Transparency and Accountability)<br>Act, 2015, which will help<br>implement provision for beneficial<br>ownership in the law.   | Consultant  | June 2017         |
| 2. Beneficial<br>ownership<br>definitions                 | Review of national and international definitions of beneficial ownership.  | Consultant  | July 2017         |
|   | Agreeing on appropriate definition<br>of beneficial ownership for<br>disclosure in Tanzania through a<br>stakeholder workshop  | TEITI-Multi-<br>stakeholder<br>Group and<br>other<br>stakeholders | February 2017     |
| 3. Politically exposed persons                            | Review existing national definitions<br>and reporting requirements for<br>politically exposed persons (PEPs).  | Consultant  | November<br>2017  |
|   | Align PEPs disclosure with proposed<br>definition of beneficial ownership<br>disclosure for Tanzania through a<br>stakeholder workshop.  | TEITI-Multi-<br>stakeholder<br>Group and<br>other<br>stakeholders | September<br>2017 |
| 4. Level of disclosure<br>details and data<br>reliability | Agreeing on level details of<br>disclosure for beneficial ownership<br>(e.g., nationality, level of ownership,<br>how ownership is exerted, date of<br>birth, residential address, means of<br>contact, etc.) through a stakeholder<br>workshop. | TEITI-Multi-<br>stakeholder<br>Group and<br>other<br>stakeholders | December<br>2016  |
|   | Agreeing on a threshold for<br>reporting on beneficial ownership<br>through a stakeholder workshop.  | TEITI-Multi-<br>stakeholder<br>Group and<br>other                 | December<br>2016  |

|  |  | stakeholders   |              |
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|  | Agreeing on a mechanism to ensure<br>reliability of data from companies<br>for the pilot study and beyond<br>through a stakeholder workshop.   | TEITI-Multi-<br>stakeholder<br>Group and<br>other<br>stakeholders  | May 2017     |
| 5. Data collection<br>procedures and data<br>accessibility     | Agreeing on data collection<br>approach and accessibility for the<br>pilot study and beyond through a<br>stakeholder workshop.   | TEITI-Multi-<br>stakeholder<br>Group and<br>other<br>stakeholders. | May 2017     |
|  | Agreeing on companies that will<br>report on beneficial ownership<br>following the completion of the pilot<br>study.   | TEITI-Multi-<br>stakeholder<br>Group                               | June 2017    |
| 6. Data timelines  | Agreeing on most appropriate time<br>for data collection of beneficial<br>ownership beyond the pilot study.  | TEITI-Multi-<br>stakeholder<br>Group                               | June 2017    |
| 7. Institutional framework                                     | Consultation with government<br>agencies in order to identify the<br>agency that will be best suited to<br>collect data and maintain a central<br>register for beneficial ownership<br>information of the extractive<br>companies. | Consultant   | August 2017  |
|  | Design of a central register for<br>beneficial ownership information of<br>the extractive companies.   | Consultant   | October 2017 |
|  | Establish a central register for<br>beneficial ownership information of<br>the extractive companies.   | Host<br>government<br>agency and<br>Consultant                     | April 2018   |
| 8. Capacity building,<br>technical and<br>financial assistance | Identification of financial needs for implementing the roadmap.  | TEITI Secretariat  | March 2018   |
|  | Identification of capacity building<br>needs for government agencies<br>responsible for providing data on<br>beneficial ownership.   | Consultant   | March 2017   |

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